

# 2022 Cost of Wind Energy Review

Tyler Stehly, Patrick Duffy, and Daniel Mulas  
Hernando  
National Renewable Energy Laboratory  
December 2023

# Acknowledgments

The authors would like to thank Patrick Gilman (U.S. Department of Energy Office of Energy Efficiency and Renewable Energy Wind Energy Technologies Office [WETO]) for supporting this research. Thanks also to Gage Reber (contractor to WETO) and Daniel Beals of Allegheny Science and Technology (contractor to WETO) for reviewing prior versions of this presentation. Thank you to Ryan Wisser and Mark Bolinger (Lawrence Berkeley National Laboratory) and Alice Orrell (Pacific Northwest National Laboratory) for their analysis of wind project market data that informed this analysis. Thanks also to Philipp Beiter, Eric Lantz, Rob Hammond, Aubryn Cooperman, Matt Shields, Owen Roberts, and Annika Eberle (National Renewable Energy Laboratory) for their technical guidance and Amy Brice (National Renewable Energy Laboratory) for editing the presentation. Any remaining errors or omissions are the sole responsibility of the authors.

# List of Acronyms

AEP	annual energy production	NCF	net capacity factor
ATB	Annual Technology Baseline	NP	name plate
BOS	balance of system	NREL	National Renewable Energy Laboratory
CapEx	capital expenditures	O&M	operations and maintenance
COD	commercial operations date	OpEx	operational expenditures
CRF	capital recovery factor	ORCA	Offshore Wind Regional Cost Analyzer
CSM	Cost and Scaling Model	PTC	production tax credit
DOE	U.S. Department of Energy	RD	rotor diameter
DW	distributed wind	USD	U.S. dollars
FCR	fixed charge rate	WACC	weighted average cost of capital
FY	fiscal year	WETO	Wind Energy Technologies Office
GPRA	Government Performance and Results Act	yr	year
GW	gigawatt		
HH	hub height		
IEC	International Electrotechnical Commission		
kW	kilowatt		
LandBOSSE	Land-based Balance of System Systems Engineering		
LCOE	levelized cost of energy		
m	meter		
m/s	meters per second		
MACRS	Modified Accelerated Cost Recovery System		
MW	megawatt		
MWh	megawatt-hour		

# Executive Summary

---

# Executive Summary

- The 12<sup>th</sup> annual *Cost of Wind Energy Review*, now presented as a slide deck, uses representative utility-scale and distributed wind energy projects to estimate the levelized cost of energy (LCOE) for land-based and offshore wind power plants in the United States.
  - Data and results are derived from 2022 commissioned plants, representative industry data, and state-of-the-art modeling capabilities.
  - The goals of this analysis are to provide insight into current component-level costs and give a basis for understanding the variability in wind energy LCOE across the country.
- The primary elements of this 2022 analysis include:
  - Estimated LCOE for (1) a representative **land-based wind** energy project installed in a moderate wind resource in the United States, (2) a representative **fixed-bottom offshore wind** energy project installed in the U.S. North Atlantic, and (3) a representative **floating offshore wind** energy project installed off the U.S. Pacific Coast
  - Updated LCOE estimates for representative residential-, commercial-, and large-scale **distributed wind** projects installed in a moderate wind resource in the United States
  - Sensitivity analyses showing the range of effects that basic LCOE variables could have on the cost of wind energy for land-based and offshore wind projects
  - Updated Fiscal Year 2023 values for land-based and offshore wind energy used for Government Performance and Results Act (GPRA) reporting and illustrated progress toward established GPRA targets.

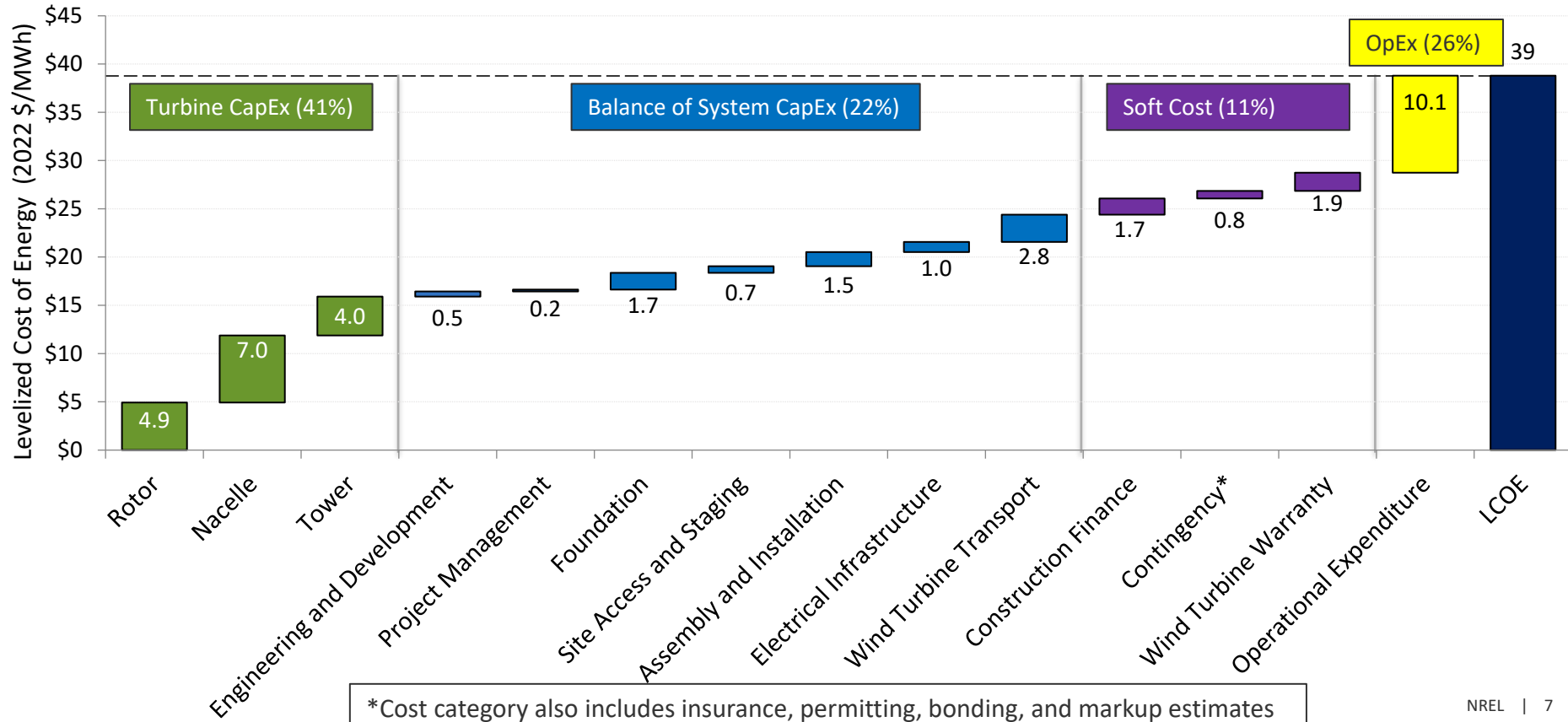
# Key Inputs and Levelized Cost of Energy Results

Parameter	Units	Land-Based	Offshore		Distributed		
		Utility Scale	Utility Scale (Fixed-Bottom)	Utility Scale (Floating)	Single Turbine (Residential)	Single Turbine (Commercial)	Single Turbine (Large)
Wind turbine rating	MW	3.3	12	12	20 (kW)	100 (kW)	1.5
Capital expenditures (CapEx)	\$/kW	1,750	4,640	6,169	8,425	6,327	3,270
Fixed charge rate (FCR) (real)	%	6.73	6.48	6.48	6.73	6.73	6.73
Operational expenditures (OpEx)	\$/kW/yr	41	108	87	39	39	39
Net annual energy production	MWh/MW/yr	4,100	4,295	3,346	2,580	2,846	3,326
Levelized cost of energy (LCOE)	\$/MWh	39	95	145	235	163	78

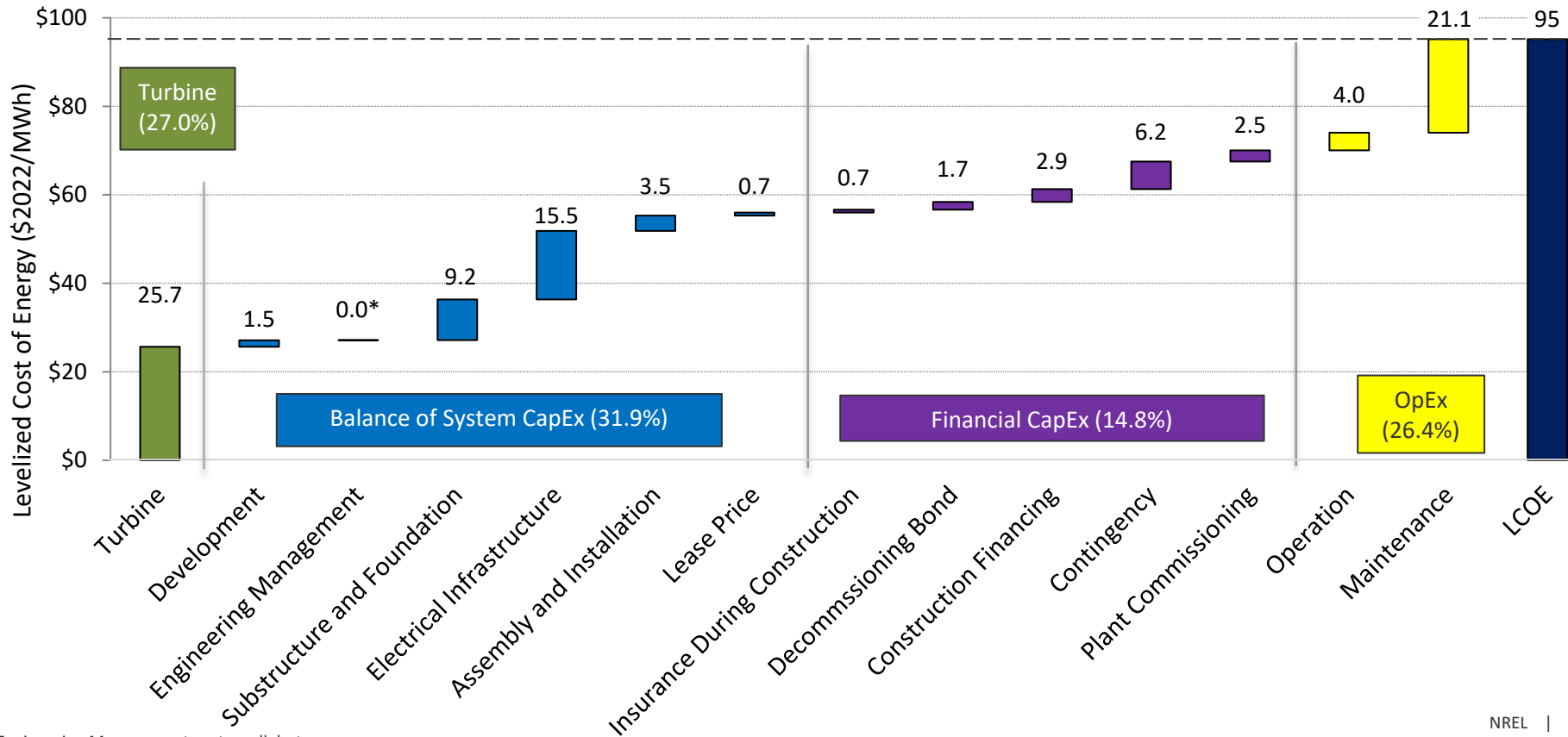
Note: Additional information on the sources of data are presented in the Appendix section. Unless specifically stated, all cost data are reported in 2022 U.S. dollars (USD).

kW = kilowatt; MW = megawatt; MWh = megawatt-hour

# Levelized Cost Breakdown for Reference Land-Based Wind Plant



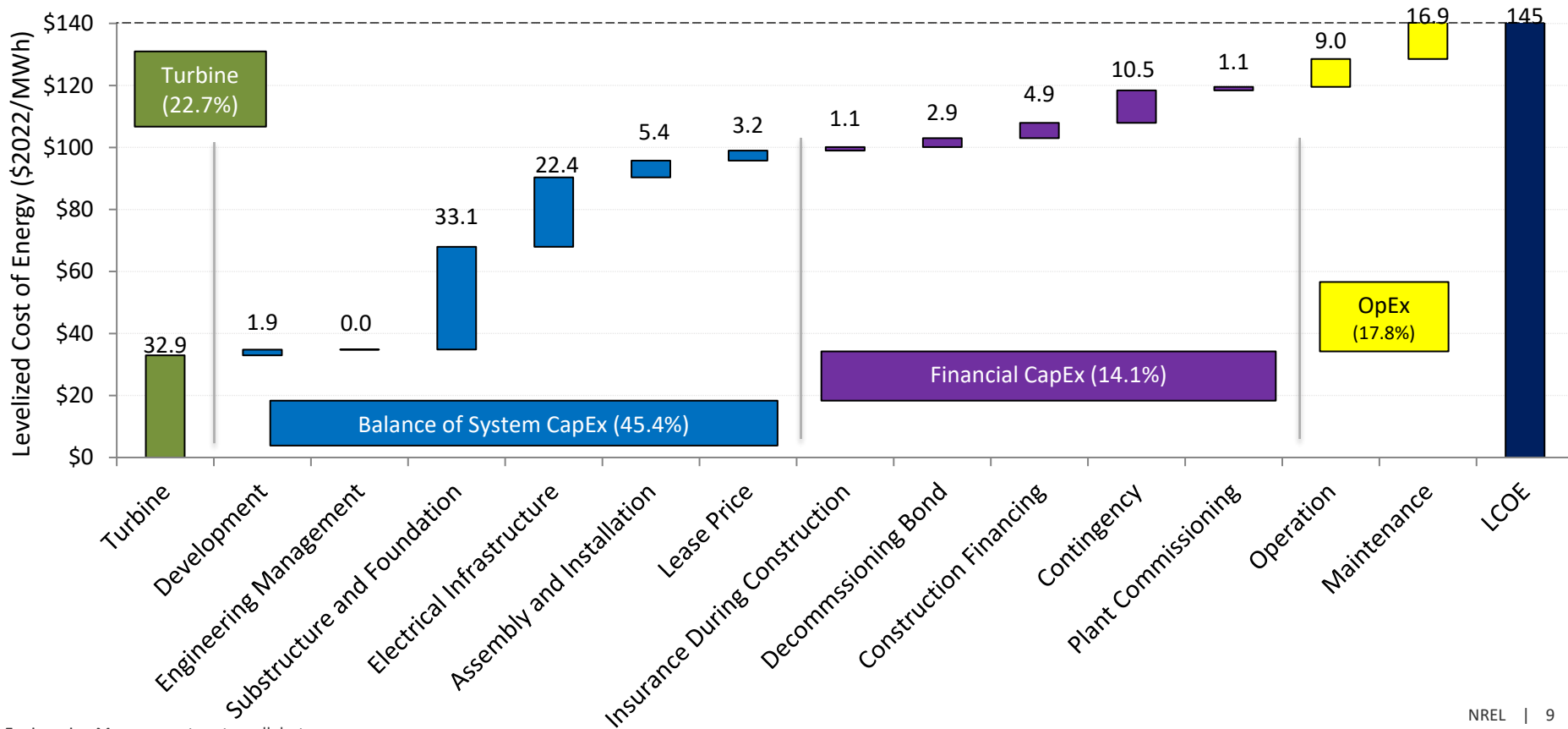
# Levelized Cost Breakdown for Reference Fixed-Bottom Offshore Wind Plant



\* Engineering Management cost small, but nonzero



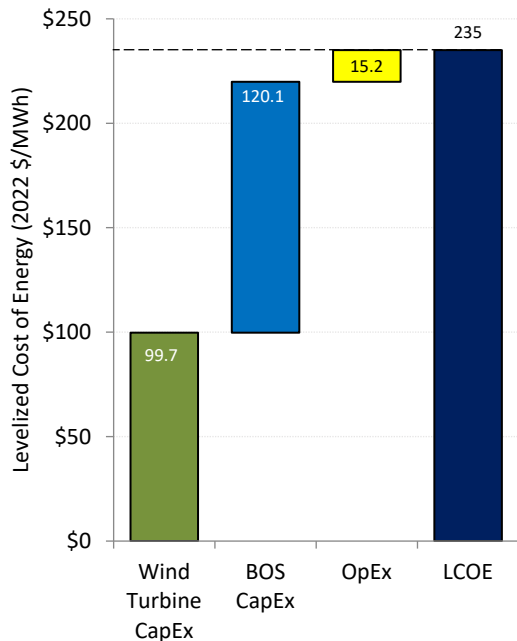
# Levelized Cost Breakdown for Reference Floating Offshore Wind Plant



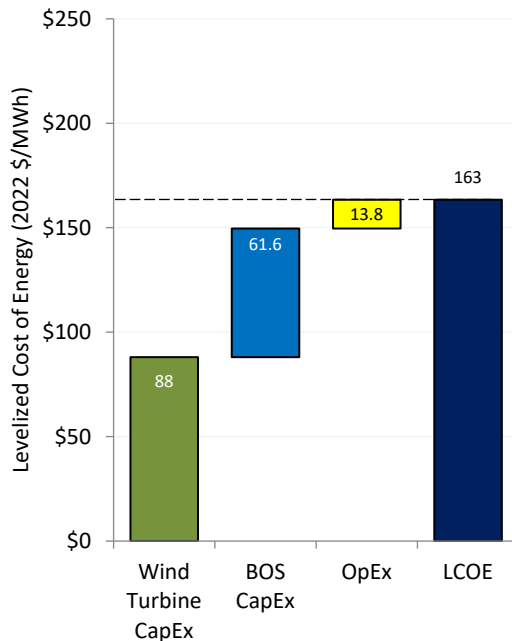
\* Engineering Management cost small, but nonzero

# Levelized Cost Breakdown for Reference Distributed Wind Projects

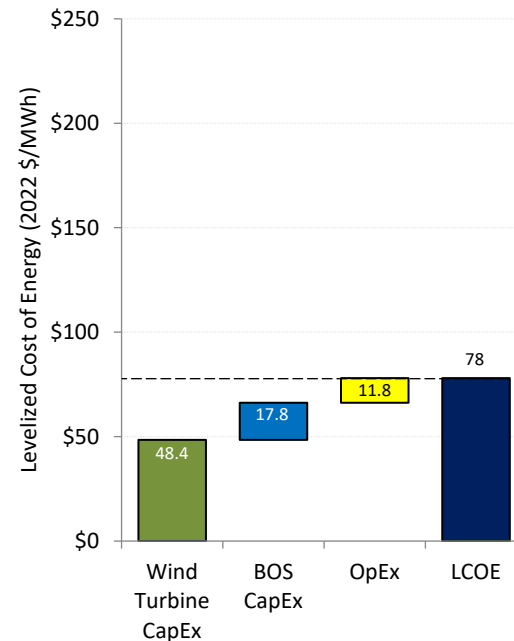
## Single-Turbine Residential (20 kW)



## Single-Turbine Commercial (100 kW)



## Single-Turbine Large (1,500 kW)



# Key Conclusions

- The reference project LCOE for **land-based installations is \$39/MWh**, with a range of land-based estimates from the single-variable sensitivity analysis covering \$30–\$57/MWh.
- The **fixed-bottom offshore wind estimate is \$95/MWh**, and the **floating substructure reference project estimate is \$145/MWh**. These two reference projects give a single-variable sensitivity range of \$52–\$184/MWh. This range is primarily caused by the large variation in CapEx (\$1,800–\$7,711/kW) and project design life.
- The **residential and commercial reference distributed wind** system LCOE are estimated at **\$235/MWh and \$163/MWh**, respectively. Single-variable sensitivity analysis for the representative systems is presented in the *2019 Cost of Wind Energy Review* (Stehly, Beiter, and Duffy 2020). Analysts included the LCOE estimate for a **large distributed wind energy** project in this year's analysis, estimated at **\$78/MWh**.



**1** Background

---

**2** U.S. Department of Energy Goals and Reporting Requirements

---

**3** Land-Based Wind Energy

---

**4** Offshore Wind Energy

---

**5** Distributed Wind Energy

---

**6** References

---

**7** Appendix

---

# 1. Background

---

# Background

- The *2022 Cost of Wind Energy Review* estimates the levelized cost of energy (LCOE) for land-based, offshore, and distributed wind energy projects in the United States.
  - LCOE is a metric used to assess the cost of electricity generation and the total power-plant-level impact from technology design changes and can be used to compare costs of all types of generation.
  - The specific LCOE method applied in this analysis is described in *A Manual for the Economic Evaluation of Energy Efficiency and Renewable Energy Technologies* (Short, Packey, and Holt 1995):

$$LCOE = \frac{(CapEx * FCR) + OpEx}{\left(\frac{AEP_{net}}{1,000}\right)}$$

- LCOE = levelized cost of energy (dollars per megawatt-hour [\$/MWh])
- FCR = fixed charge rate (%)
- CapEx = capital expenditures (dollars per kilowatt [\$/kW])
- $AEP_{net}$  = net average annual energy production (megawatt-hours per megawatt per year [MWh/MW/yr])
- OpEx = operational expenditures (\$/kW/yr)

# Background

- This review also provides an update to the *2021 Cost of Wind Energy Review* (Stehly and Duffy 2022) and examines wind turbine costs, financing, and market conditions. The analysis includes:
  - Estimated LCOE for a representative **land-based wind energy project** installed in a moderate wind resource (i.e., International Electrotechnical Commission [IEC] wind class IIb [IEC 2020]) in the United States
  - Estimated LCOE for representative **offshore (fixed-bottom and floating) wind energy projects** using National Renewable Energy Laboratory (NREL) models and databases of globally installed projects; the authors assessed representative sites on the U.S. North Atlantic Coast (fixed bottom) and Pacific Coast (floating) using current lease and call information, nominations data from the Bureau of Ocean Energy Management, and various geospatial data sets
  - LCOE estimates for representative **residential, commercial, and large distributed wind energy projects** in the United States
  - Sensitivity analyses showing the range of effects that basic LCOE variables could have on the cost of wind energy for land-based and offshore wind power plants
  - Updates to the national supply curves for land-based and offshore wind energy based on geographically specific wind resource conditions paired with approximate wind turbine size characteristics
  - Projected land-based and offshore wind cost trajectories from 2022 through 2035 used for U.S. Department of Energy (DOE) annual wind power LCOE reporting as required by the Government Performance and Results Act (GPRA).

## 2. U.S. Department of Energy Goals and Reporting Requirements

---



# DOE Goals and Reporting Requirements

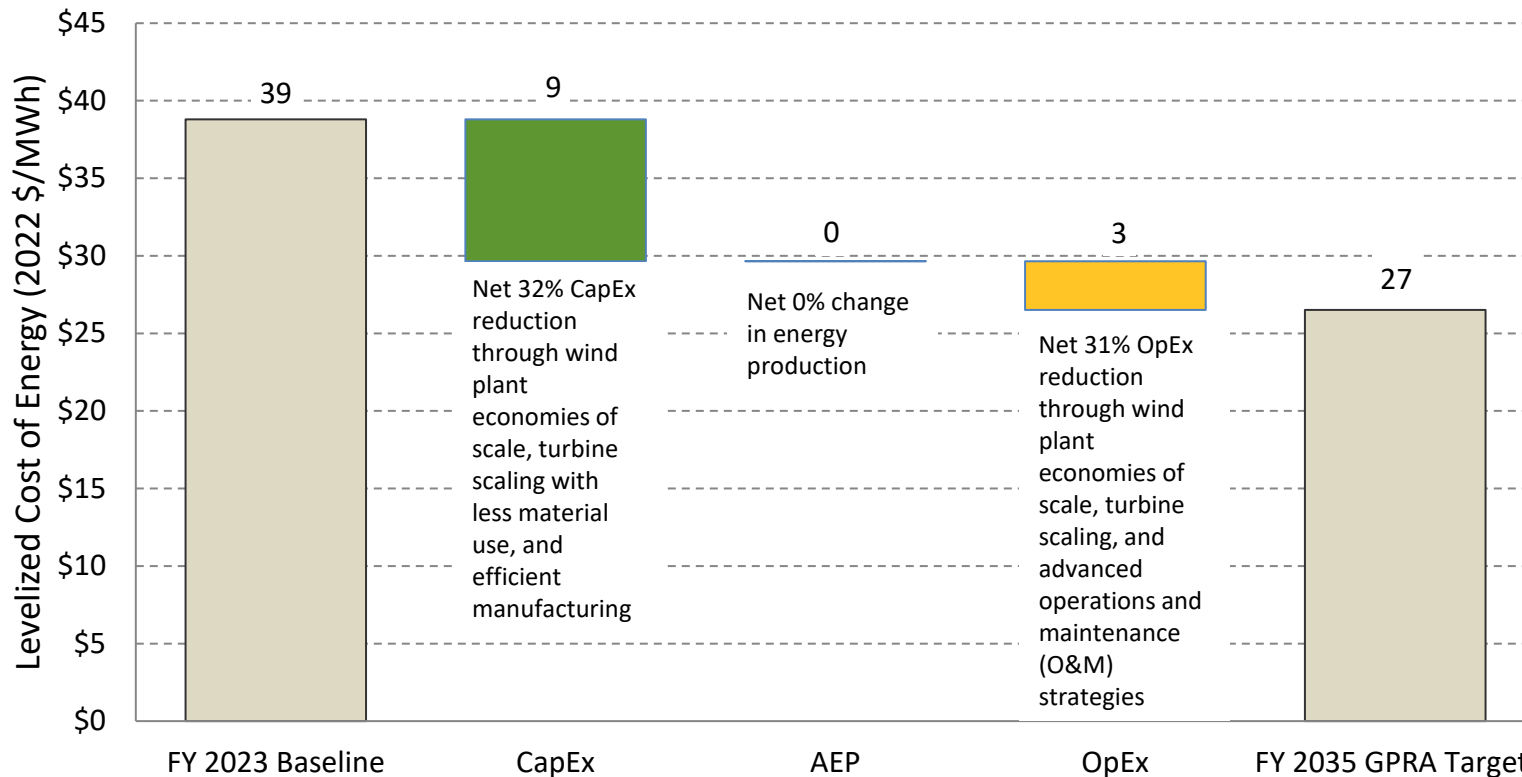
- Every year, the Wind Energy Technologies Office (WETO) reports the LCOE for land-based wind and fixed-bottom offshore wind to satisfy GPRA reporting requirements.
- This report provides the underlying market and cost data for WETO to inform the annual GPRA reporting requirements.
- Updates to the LCOE targets are periodically implemented to keep performance measures current with developments in the market, incorporate improved cost and performance estimating tools, and reset the dollar year to minimize inflationary pressures on LCOE.
- In Fiscal Year (FY) 2023, new GPRA LCOE baseline values, cost reduction trajectories, and end point targets were established for land-based wind and fixed-bottom offshore wind.

# GPRA Re-Baseline Efforts Then and Now

- The new baseline plant characteristics are a refinement of the previous values and were established using updated bottom-up engineering cost and performance tools, expert wind industry feedback, and analysis from the Annual Technology Baseline.
- The new GPRA end-point targets are based on cost reduction trajectories for land-based and fixed-bottom offshore wind projects that span FY 2023 to FY 2035, whereas the previous re-baseline analyses had a target year in FY 2030.
- Future re-baseline efforts will be assessed periodically and will be implemented as needed.
- The table summarizes the methods and assumptions of the prior GPRA targets and the updated methods and assumptions for the FY 2023 GPRA targets.

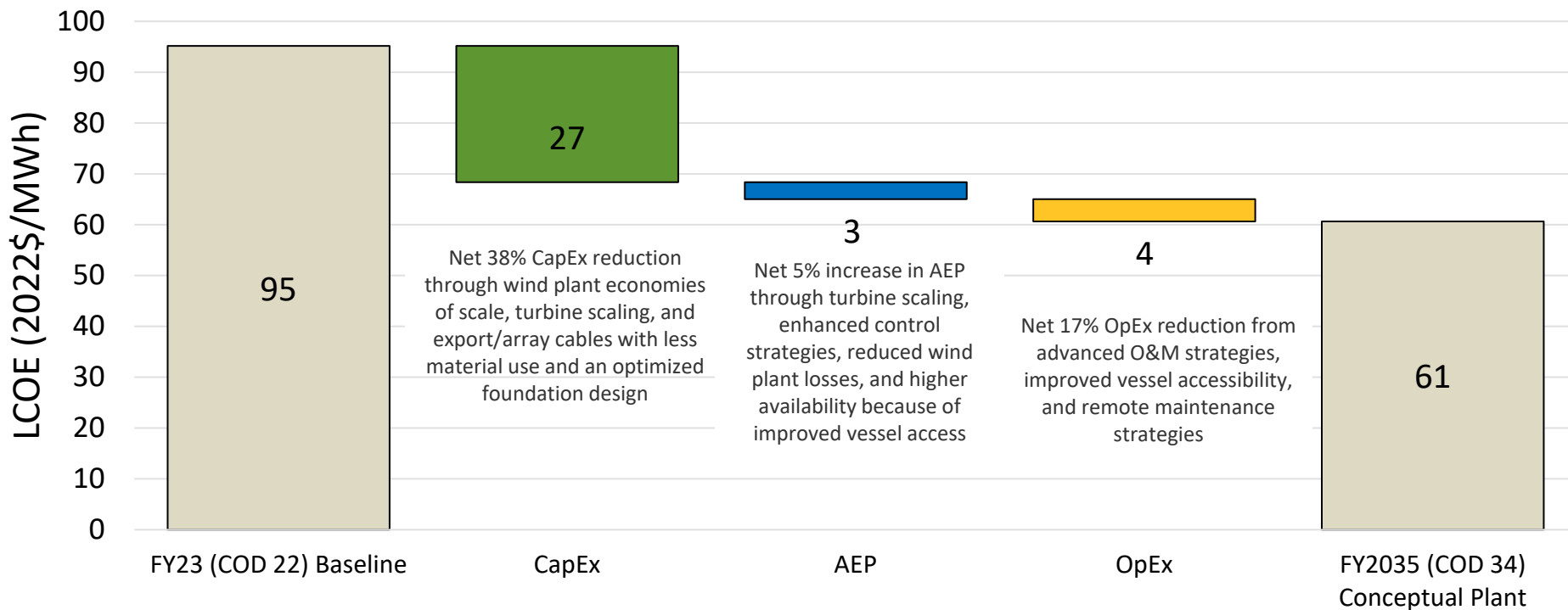
Effort	Land-Based Wind		Fixed-Bottom Offshore Wind	
	Prior GPRA Baseline (Then)	Re-Baseline (Now)	Prior GPRA Baseline (Then)	Re-Baseline (Now)
Commercial Operation Date	2015	2022	2018	2022
Technology	Market average turbine parameters	ATB Wind Turbine Technology 3 (3.3 MW, 148 m rotor diameter [RD], 100 m hub height [HH]) ( <a href="http://atb.nrel.gov">atb.nrel.gov</a> )	Market average turbine parameters	ATB Conservative Scenario (12 MW, 214 m rotor diameter, 136 m hub height) ( <a href="http://atb.nrel.gov">atb.nrel.gov</a> )
Cost	Market capacity-weighted average (2015 USD)	ATB Conservative Scenario ( <a href="http://atb.nrel.gov">atb.nrel.gov</a> )	Bottom-up cost modeling + BVG Assoc. innovations reductions (Beiter et al. 2016; Valpy et al. 2017)	CapEx estimated using technology learning similar to ATB ( <a href="http://atb.nrel.gov">atb.nrel.gov</a> ); OpEx and AEP trajectories informed by Wiser et al. (2021)
Finance	Finance model and market data	ATB finance assumptions in R&D case ( <a href="http://atb.nrel.gov">atb.nrel.gov</a> )	Fixed charge rate method with financing assumptions based on European conditions in 2018	Fixed charge rate method with financing assumptions based on North American conditions in 2022
Resource	7.25 m/s @ 50 m above the ground	7.25 m/s @ 50 m above the ground	8.43 m/s @ 50 m above the surface	8.43 m/s @ 50 m above the surface
Performance	40% (16.7% total losses)	46.8% (18.9% total losses)	48.6% (16.2% total losses)	48.7% (16.0% total losses)

# Government Performance and Results Act Cost Reduction Pathway From 2023 to 2035 for Land-Based Wind



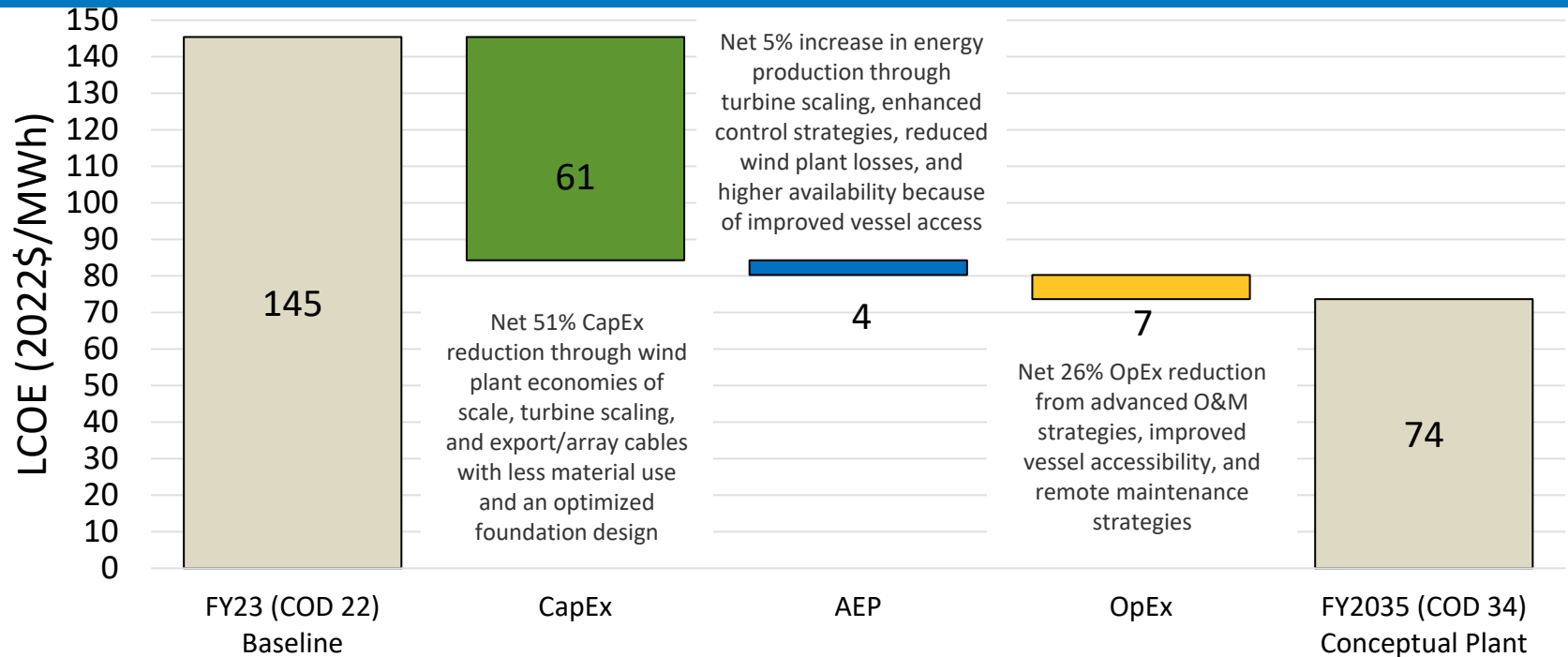
- The FY 2023 baseline assumes a representative 3.3 MW–148 m (RD)–100 m (HH) wind turbine and the FY 2035 target assumes a 6 MW–170 m (RD)–115 m (HH) wind turbine.
- The land-based wind **GPRA baseline value starts at \$39/MWh** (in 2022 USD) set in FY 2023, using the 2022 reference project data.
- The land-based wind **GPRA target is \$27/MWh** by FY 2035 (in 2022 USD) and is derived from the analysis conducted in the 2023 Annual Technology Baseline (ATB): [atb.nrel.gov](https://atb.nrel.gov).

# Government Performance and Results Act Cost Reduction Pathway From 2023 to 2030 for Fixed-Bottom Offshore Wind



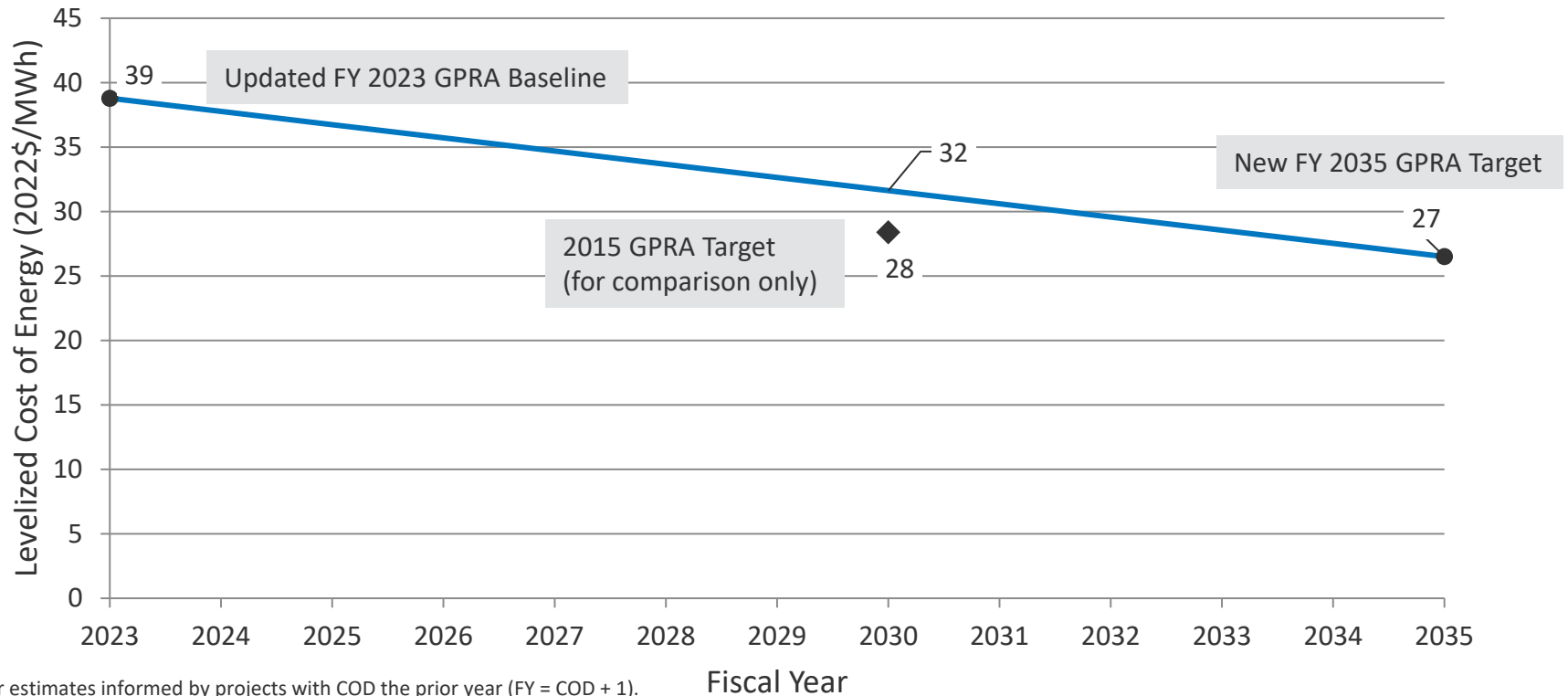
- The **GPRA baseline value starts at \$95/MWh** (in 2022 USD) set in FY 2023 using 2022 reference project data.
- The **GPRA target is \$61/MWh by FY 2035 (commercial operations date [COD] 2034)** (in 2022 USD) and is derived for a fixed-bottom wind plant at the reference site based on cost reductions informed by industry learning (Shields et al. 2022) and expert elicitation (Wiser et al. 2021).

# Modeled Cost Reduction Pathway From 2023 to 2035 for Floating Offshore Wind Energy



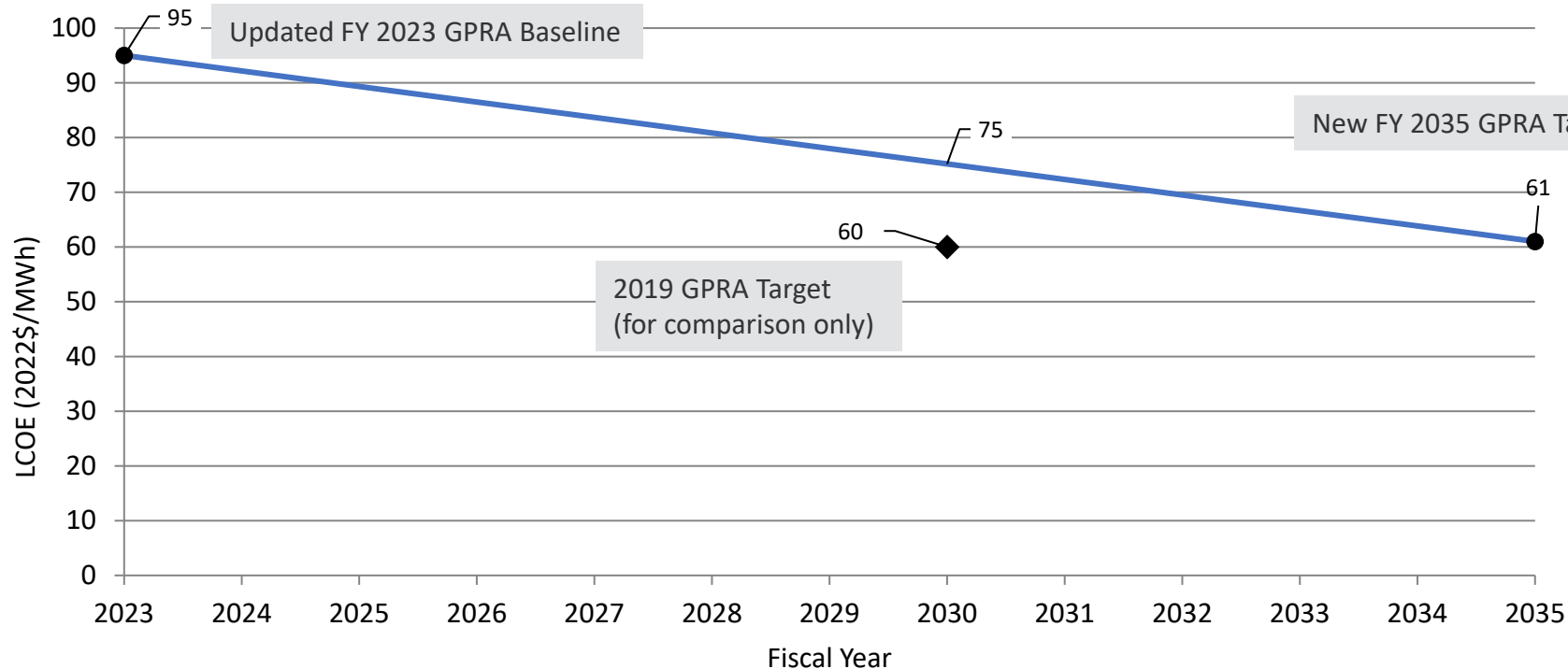
- DOE has no official GPRA reporting requirement for floating offshore wind energy costs.
- Projected floating offshore wind cost reductions are mapped to **\$74/MWh in FY 2030** using similar methodology as fixed-bottom offshore wind.
- DOE established a [Floating Offshore Wind Shot](#) goal of \$45/MWh (2020 USD) by 2035 for a different reference site using a different set of assumptions.

# Baseline and GPRA Cost Reduction Pathway From 2023 to 2035 for Land-Based Wind Energy



- Fiscal year estimates informed by projects with COD the prior year (FY = COD + 1).
- The FY 2023 baseline assumes a representative 3.3 MW–148 m (RD)–100 m (HH) wind turbine and the FY 2035 target assumes a 6 MW–170 m (RD)–115 m (HH) wind turbine.
- For comparison, the FY 2030 GPRA set in 2015 inflated from 2015 USD to 2022 USD assuming a 23.5% cumulative rate of inflation from the Bureau of Labor and Statistics (undated).
- The FY 2023 and FY 2035 LCOE estimates are informed by the analysis conducted in the 2023 Annual Technology Baseline: [atb.nrel.gov](https://atb.nrel.gov).

# GPRA Cost Reduction Pathway From 2023 to 2035 for Fixed-Bottom Offshore Wind Energy



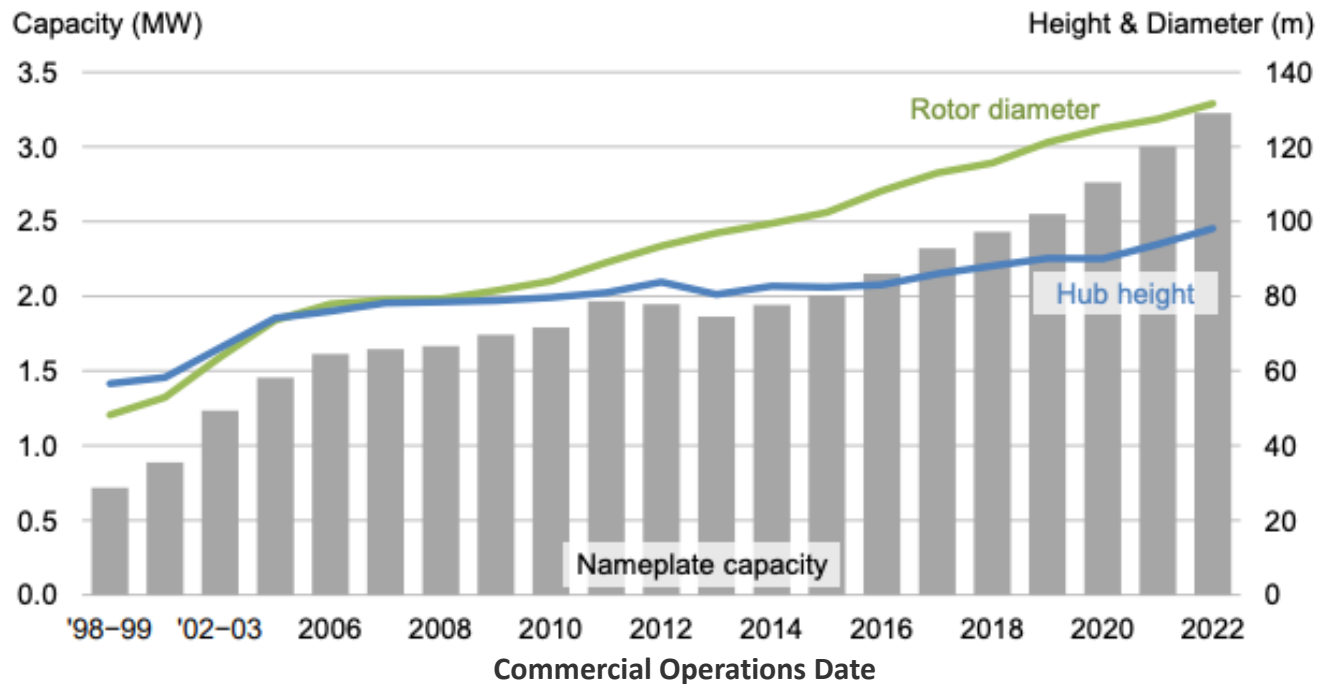
- The FY 2023 (COD 2022) LCOE is \$95/MWh with an FY 2035 (COD 2034) GPRA target of \$61/MWh.
- The FY 2030 target is informed by industry learning (Shields et al. 2022) and expert elicitation (Wiser et al. 2021).
- For comparison, the FY 2030 GPRA set in 2019 and inflated from 2018 USD to 2022 USD using the Consumer Price Index from the Bureau of Labor and Statistics (undated).

## 3. Land-Based Wind Energy

---



# Land-Based Wind Turbine Average Nameplate Capacity, Hub Height, Rotor Diameter, and Assumed Representative Wind Plant



Average turbine nameplate capacity, hub height, and rotor diameter for land-based wind projects

Chart source: Wiser and Bolinger (2023)

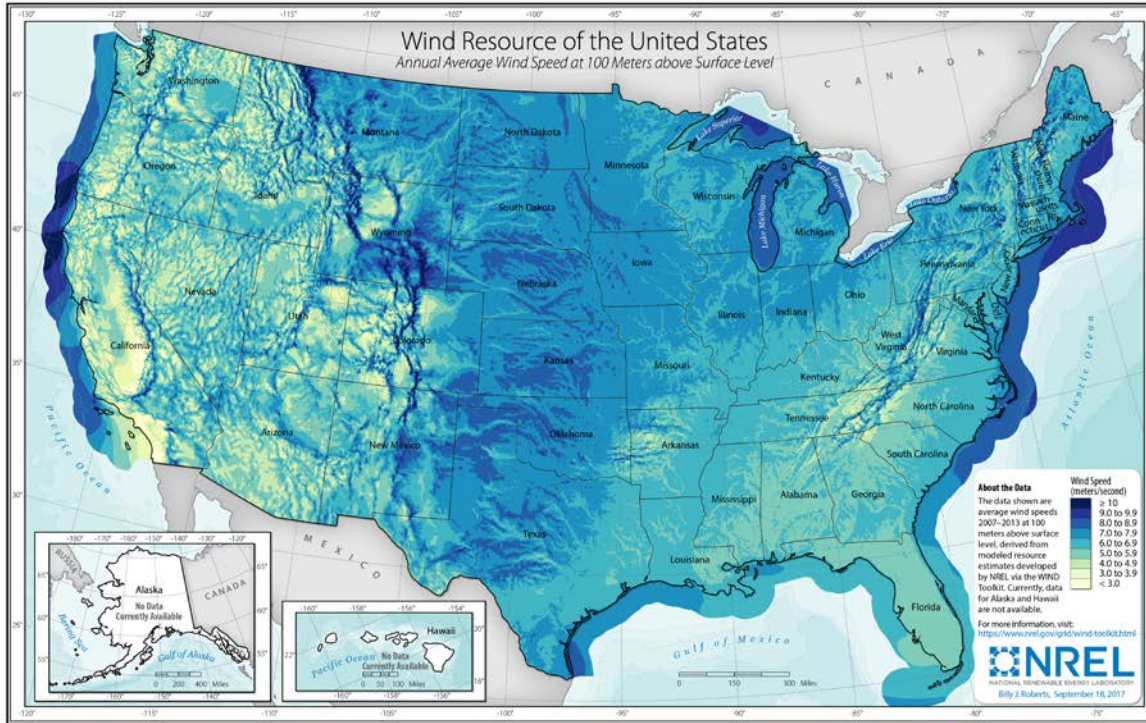
Assumed wind turbine characteristics in 2022

[atb.nrel.gov](https://atb.nrel.gov)

Parameter	Value
Wind turbine rating	3.3 MW
Rotor diameter	148 m
Hub height	100 m
Wind plant capacity	200 MW
Number of turbines	61

Power curve data available on <https://github.com/NREL/turbine-models>.

# Reference Land-Based Wind Site Characteristics and Performance

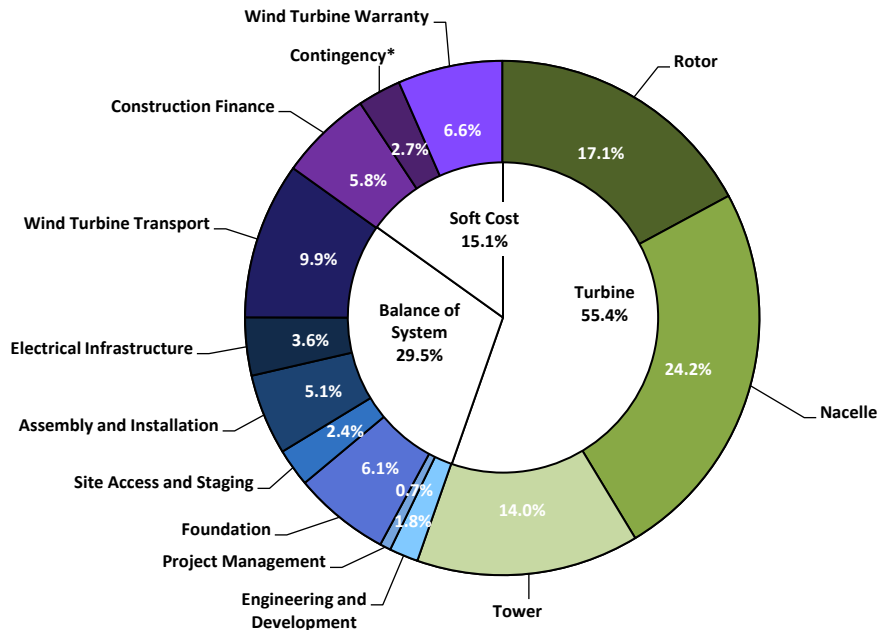


Parameter	Value
Annual average wind speed at 50 m above surface level	7.25 m/s
Annual average wind speed at hub height	8 m/s
Weibull k	2.0 (factor)
Shear exponent	0.14
Gross energy capture	5,055 MWh/MW/yr
Gross capacity factor	57.7%
Total losses	18.9%
Net energy capture	4,100 MWh/MW/yr
Net capacity factor	46.8%

Wind resource of the United States, annual average wind speed at 100 m above surface level

Source: NREL (2017)

# Land-Based Wind Project Component Cost Breakdown



Parameter	Value (\$/kW)
<b>Wind Turbine CapEx</b>	<b>969</b>
Rotor	300
Nacelle	424
Tower	245
<b>BOS CapEx</b>	<b>517</b>
Engineering and development	32
Project management	12
Foundation	106
Site access, staging, and facilities	42
Assembly and installation	89
Electrical infrastructure	64
Wind turbine transport	172
<b>Soft Cost</b>	<b>264</b>
Construction finance	102
Contingency*	48
Wind turbine warranty	115
<b>Total CapEx</b>	<b>1,750</b>

- Turbine component cost estimates are derived from recent updates to NREL’s Cost and Scaling Model <https://github.com/WISDEM/WISDEM>.
- BOS component cost estimates are obtained from the Land-based Balance of System Systems Engineering (LandBOSSE) model (Eberle et al. 2019).
- Construction financing assumptions are from the 2023 Annual Technology Baseline [atb.nrel.gov](http://atb.nrel.gov).

All costs reported in 2022 USD

\* Cost category also includes insurance, permitting, bonding, and markup estimates

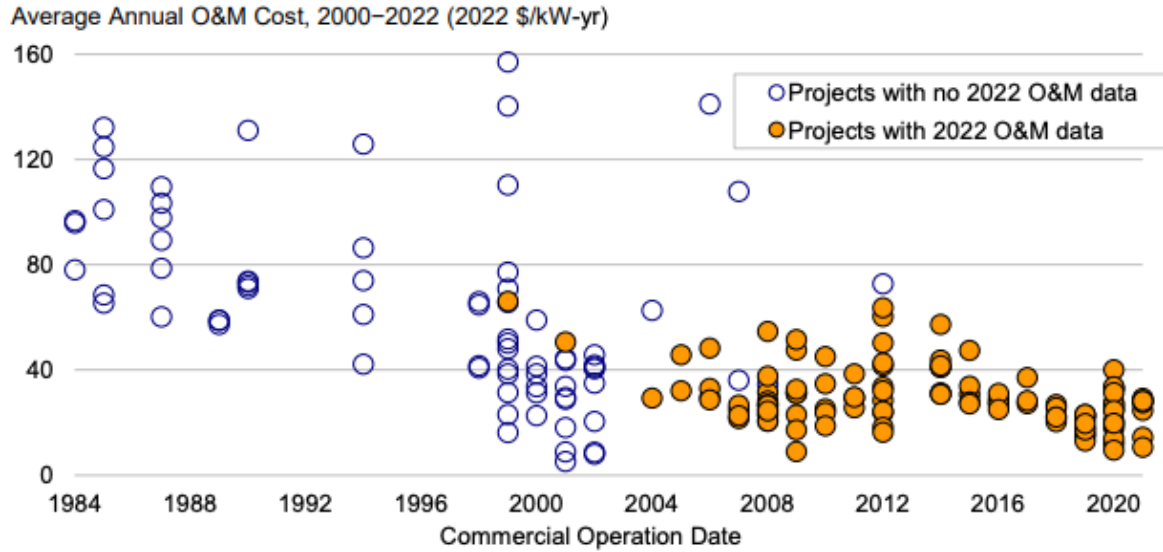
# Relative Value of Manufactured Product Components for the Land-Based Wind Project

Cost of Wind Energy Review Cost Parameter	Manufactured Product Component (U.S. Department of the Treasury 2023)	Contribution to Total Manufactured Product Value for an Industry-Standard Wind Turbine (%)
<b>Wind Turbine CapEx</b>		
Rotor	Blades	31.2 (+3.5% / -4.5%)
	Rotor hub	9.9 (+2.1% / -0.5%)
Nacelle	Nacelle (excluding power converter)	47.5 (+4.5% / -2.5%)
	Power converter	8.9 (+1.1% / -2.1%)
Tower	Wind tower flanges	1.6 (+0.6% / -0.5%)
<b>BOS CapEx</b>		
Turbine incorporation and installation	Final onsite manufacturing and installation of wind turbine (excluding tower)*	0.9 (+0.9%)

- In May 2023, the U.S. Department of the Treasury (2023b) released guidance that indicates for a project to qualify for the domestic content bonus under the Inflation Reduction Act, “all manufacturing processes with respect to any steel or iron items that are Applicable Project Components take place in the United States,” and a minimum percentage of the costs of manufactured products and components “are attributable to manufactured products (including components) which are mined, produced, or manufactured in the United States.”
- This table breaks down relevant land-based wind project components to show the applicable manufactured product components identified by the U.S. Department of the Treasury (2023a) and provides their relative contribution to the total manufactured product cost.
- Manufactured product component cost estimates were developed for a range of wind turbine ratings using empirical data and NREL’s Cost and Scaling Model (<https://github.com/WISDEM/WISDEM>). As a result, the relative contributions are not specific to the 3.3-MW wind turbine used in this report but are broadly applicable to industry-standard wind turbines. Additional information describing the methodology for developing the manufactured product component data is presented in the Appendix.

\* The U.S. Department of the Treasury (2023a) guidance allows direct material and direct labor costs to produce a U.S. manufactured product (here, the wind turbine, excluding the tower) within the total manufactured product cost if all the manufactured product components (e.g., the blades, rotor hub, nacelle, power converter, and tower flanges) are produced in the United States. NREL | 28

# Land-Based Wind Plant Operational Expenditures Estimate and Historical Data



Parameter	Value
Estimated OpEx	\$41/kW-yr

All-in project OpEx estimates informed by updated analysis conducted in the 2023 Annual Technology Baseline ([atb.nrel.gov](https://atb.nrel.gov)).

Average O&M costs for available data years from 2000 to 2022, by commercial operation date  
 Chart source: Wisner and Bolinger (2023)

Note: O&M data reported in the chart do not include all operating costs.

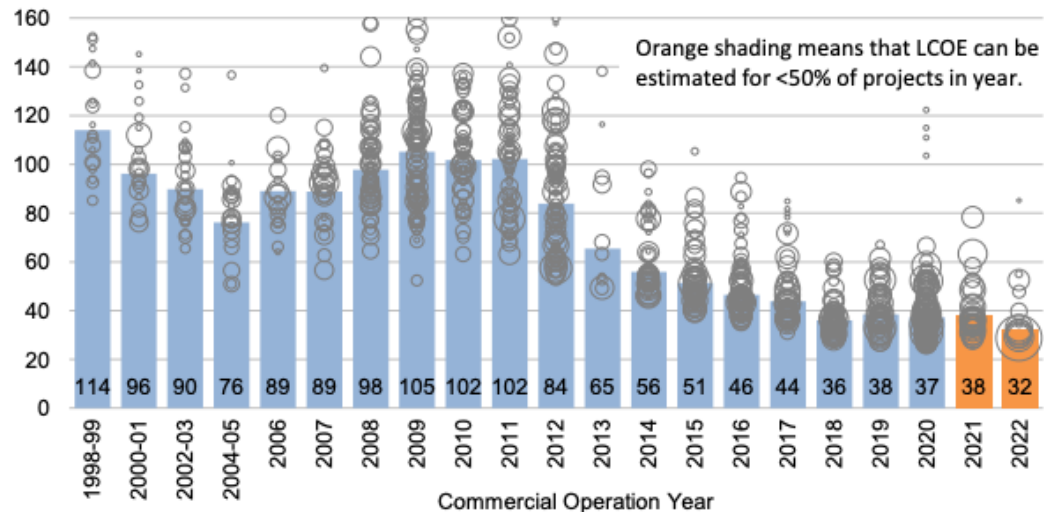
# Land-Based Wind Project Financial Assumptions

Parameter	Nominal Value	Real Value
Weighted average cost of capital	6.57%	3.97%
Capital recovery factor	8.25%	6.38%
Fixed charge rate	8.7%	6.73%

- The economic evaluation of wind energy investments in this analysis uses the fixed charge rate (FCR) method from NREL's Annual Technology Baseline and Standard Scenarios web page: [atb.nrel.gov](http://atb.nrel.gov).
- The FCR represents the amount of annual revenue required to pay the carrying charge as applied to the CapEx on that investment during the expected project economic life and is based on the capital recovery factor (CRF) but also reflects corporate income taxes and depreciation.
- The analysis assumes the reference project operates for 25 years, a 5-year Modified Accelerated Cost Recovery System (MACRS) depreciation schedule, and an inflation rate of 2.5%.
- Additional financial assumption details are displayed in the Appendix.

# LCOE for Representative Land-Based Wind Plant and Historical Data

Average and Plant-Level LCOE (2022 \$/MWh)



Note: Size of bubble reflects project capacity.

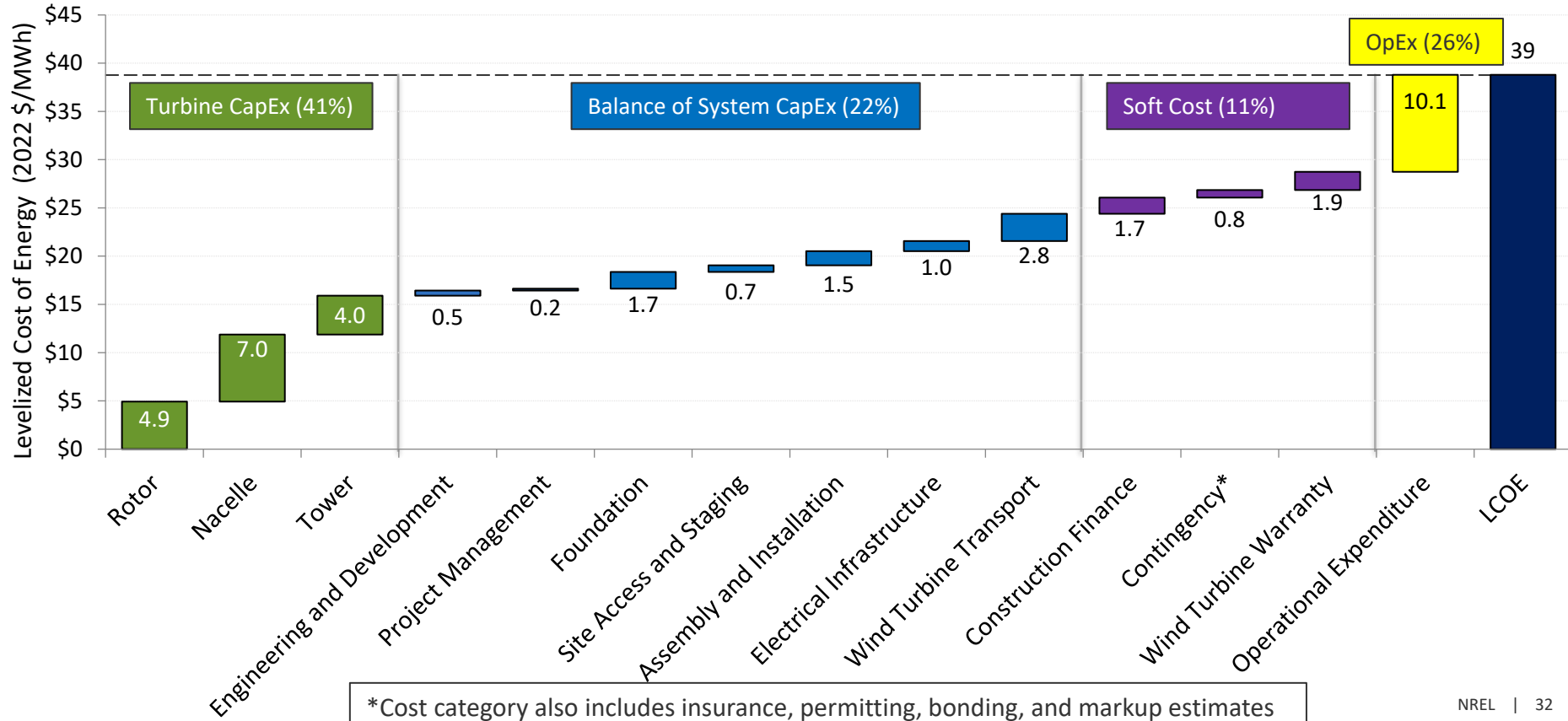
Estimated levelized cost of wind energy for actual wind projects by commercial operation date

Chart source: Wisner and Bolinger (2023)

Parameter	Value
Wind turbine rating	3.3 MW
Capital expenditures	\$1,750/kW
Fixed charge rate (real)	6.73%
Operational expenditures	\$41/kW/yr
Net annual energy production	4,100 MWh/MW/yr
Calculated levelized cost of energy	\$39/MWh

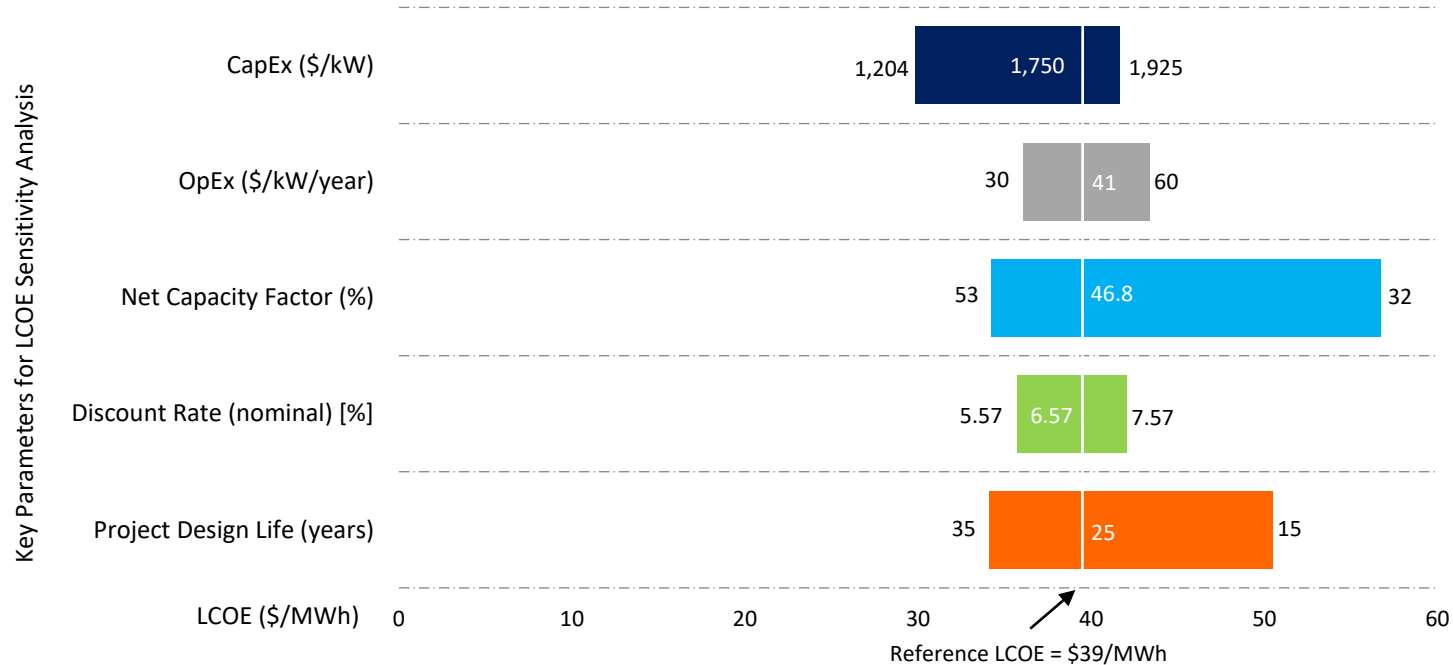
Modeled cost and performance data using the methods presented in the 2023 Annual Technology Baseline ([atb.nrel.gov](https://atb.nrel.gov)) to calculate LCOE.

# LCOE Breakdown for Reference Land-Based Wind Plant





# Range of LCOE Parameters for Land-Based Wind

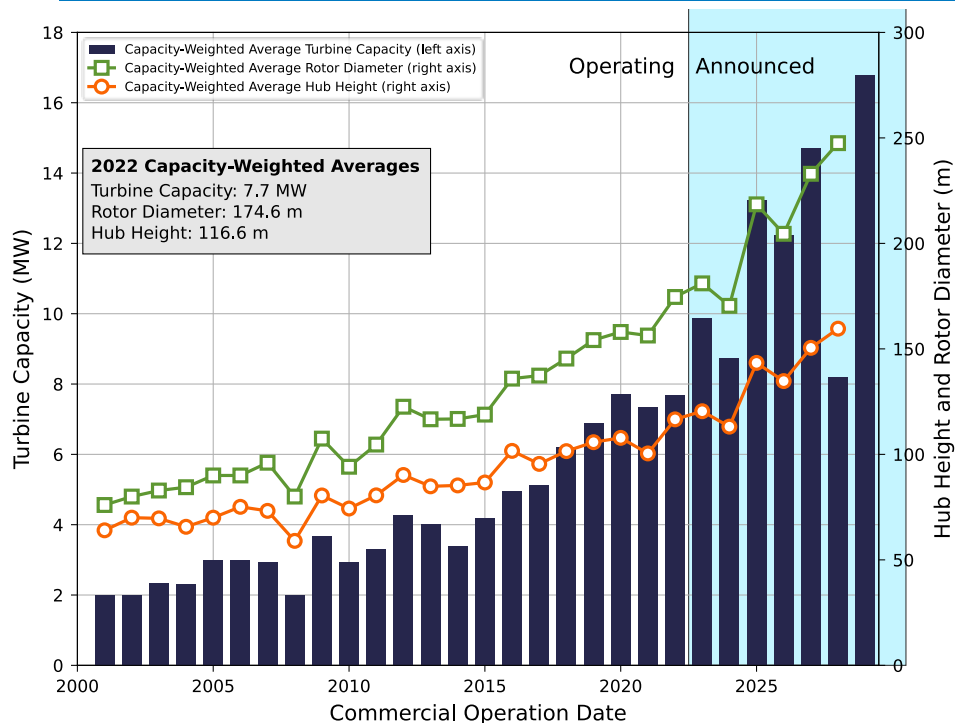


Note: The reference LCOE reflects a representative industry LCOE. Changes in LCOE for a single variable can be understood by moving to the left or right along a specific variable. Values on the x-axis indicate how the LCOE will change as a given variable is altered and all others are assumed constant (i.e., remain reflective of the reference project).

## 4. Offshore Wind Energy

---

# 2022 Market Average Offshore Wind Turbine and Representative Wind Plant



Global capacity-weighted average turbine rating, hub height, and rotor diameter for offshore wind projects in 2022.

Source: *Offshore Wind Market Report: 2023 Edition* (Musial et al. 2023)

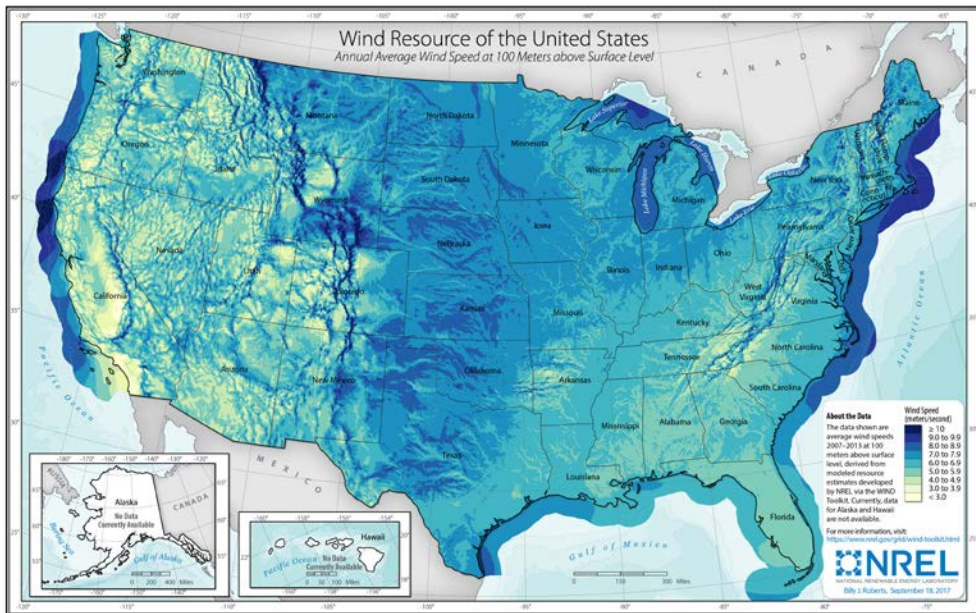
Parameter	Value
Wind turbine rating	12.0 MW
Rotor diameter	216 m
Hub height	137 m
Specific power	327 W/m <sup>2</sup>
Wind plant capacity	600 MW
Number of turbines	50

Representative turbine parameters and power curves available on [GitHub](#)

- Global capacity-weighted average turbine rating in 2022 was 7.7 MW, up from 7.4 MW in 2021 (Musial et al. 2023).
- The first commercial-scale offshore wind projects installed in the United States selected 11-MW (South Fork Wind) and 13-MW (Vineyard Wind I) turbines.

# Offshore Wind Reference Wind Sites and Wind Plant Performance

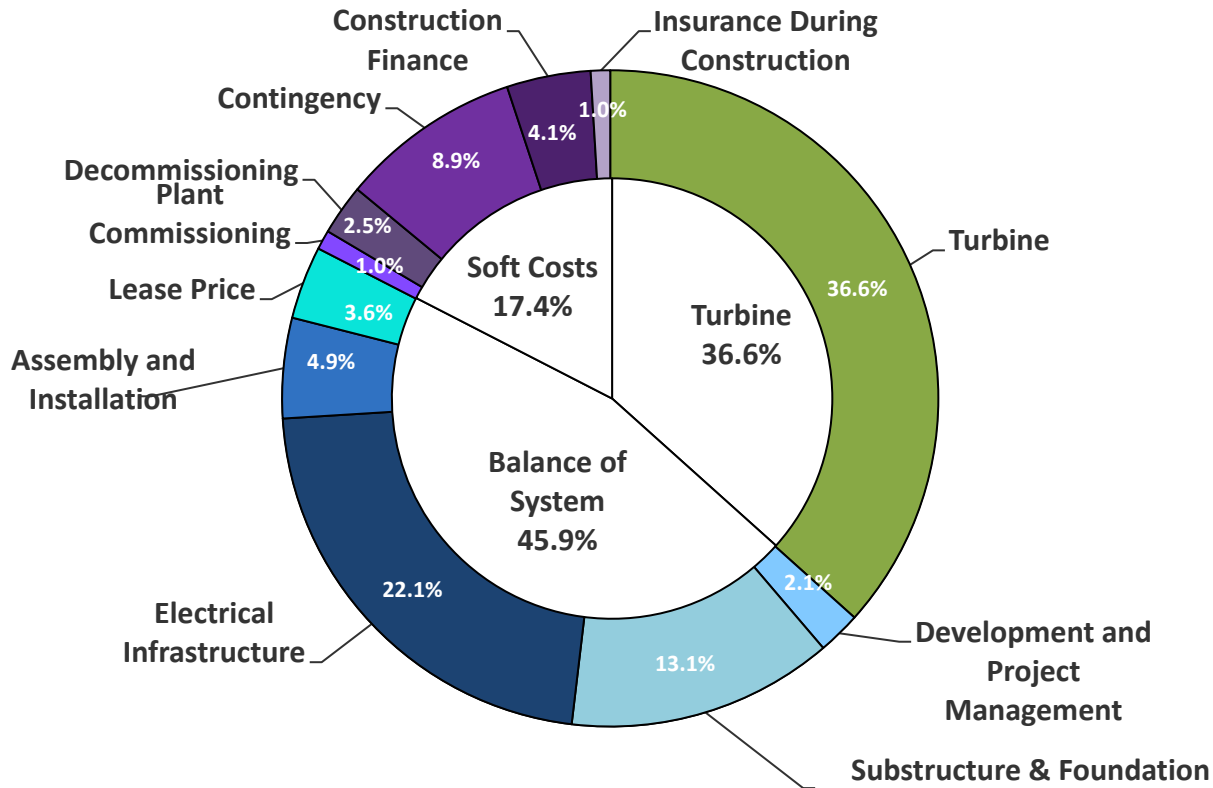
- The fixed-bottom offshore wind reference project represents near-term development in the U.S. Northeast.
- The floating offshore wind reference site represents the first leases in California.



Wind resource of the United States, annual average wind speed at 100 meters above surface level.  
Source: NREL (2017)

Parameter	Fixed-Bottom	Floating	Units
Water depth	34	739	m
Export cable length	50	36	km
Annual average wind speed at 50 m	8.43	7.67	m/s
Annual average wind speed at hub height	9.05	8.24	m/s
Weibull k	2.1	2.1	factor
Shear exponent	0.1	0.1	#
Gross energy capture	5,081	4,205	MWh/MW/yr
Gross capacity factor	58.0	48.0	%
Total losses	15.5	20.7	%
Net energy capture	4,295	3,346	MWh/MW/yr
Net capacity factor	49.0	38.2	%

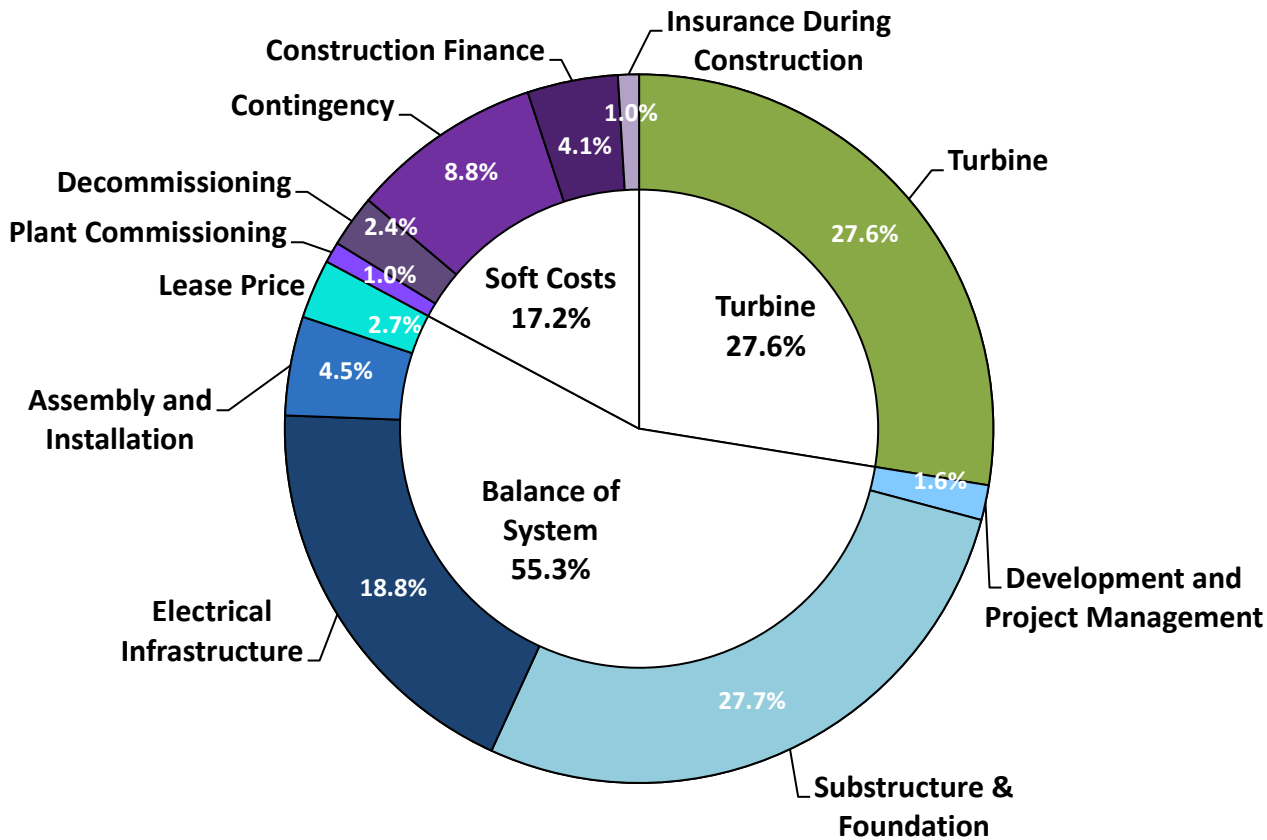
# Fixed-Bottom Offshore Wind System CapEx Component Cost Breakdown



Parameter	Value (\$/kW)
Turbine	1,700
BOS	2,130
Development and project management	98
Substructure and foundation	609
Electrical infrastructure	1027
Assembly and installation	229
Lease price	167
<b>Soft Costs</b>	<b>809</b>
Plant commissioning	44
Decommissioning	116
Contingency	414
Construction finance	192
Insurance during construction	44
<b>Total CapEx</b>	<b>4,640</b>

Values rounded to the nearest dollar

# Floating Offshore Wind System CapEx Component Cost Breakdown



Parameter	Value (\$/kW)
Turbine	1,700
BOS	3,409
Development and project management	98
Substructure and foundation	1,708
Electrical infrastructure	1,157
Assembly and installation	279
Lease price	167
<b>Soft Costs</b>	<b>1,060</b>
Plant commissioning	59
Decommissioning	147
Contingency	540
Construction finance	255
Insurance during construction	59
<b>Total CapEx</b>	<b>6,169</b>

# Fixed-Bottom and Floating Offshore Wind OpEx Estimates

- Fixed-bottom and floating offshore wind plant OpEx estimates are calculated with NREL's Windfarm Operations & Maintenance cost-Benefit Analysis Tool (WOMBAT) (Hammond and Cooperman 2022).
- WOMBAT is a scenario-based tool that uses a discrete event simulation framework to calculate the costs associated with component failures, scheduled maintenance tasks, and mobilization of equipment to carry out repairs.
- OpEx modeling assumptions:
  - 30 full-time technicians assumed per project in both sites.
  - Three crew transfer vessels, one cable lay vessel, and one diving support vessel per project.
  - Fixed-bottom site employs a jack-up vessel for replacements.
  - Floating case executes replacements through a tow-to-port strategy.
  - Failure rates and costs associated with repairs and replacements informed by COREWIND (2021).

Parameter	Fixed Value (\$/kW-yr)	Floating Value (\$/kW-yr)
<b>Maintenance</b>	<b>91</b>	<b>56</b>
Labor (technicians)	4	4
Materials	2	3
Equipment (vessels)	85	49
<b>Operations</b>	<b>17</b>	<b>30</b>
Management administration	2	2
Port fees	1	14
Insurance	15	15
<b>Total OpEx</b>	<b>108</b>	<b>87</b>

Values rounded to the nearest dollar

# Fixed-Bottom and Floating Offshore Wind Project Financial Assumptions

Parameter	Nominal Value	Real Value
Weighted average cost of capital	6.23%	3.64%
Capital recovery factor	7.99%	6.20%
Fixed charge rate	8.42%	6.48%

- The data used to calculate the weighted average cost of capital (WACC) are collected by NREL based on conversations with project developers and industry financiers and provides a basis for WACC assumptions for the representative wind project in 2022.
- The WACC, CRF, and FCR are given in nominal and real terms using the after-tax WACC discount rate of 6.23% and 3.64%, respectively, a project design lifetime of 25 years, and a net present value depreciation factor of 86.9% (assuming a 5-year MACRS depreciation schedule).
- Detailed financial assumptions are displayed in the Appendix.

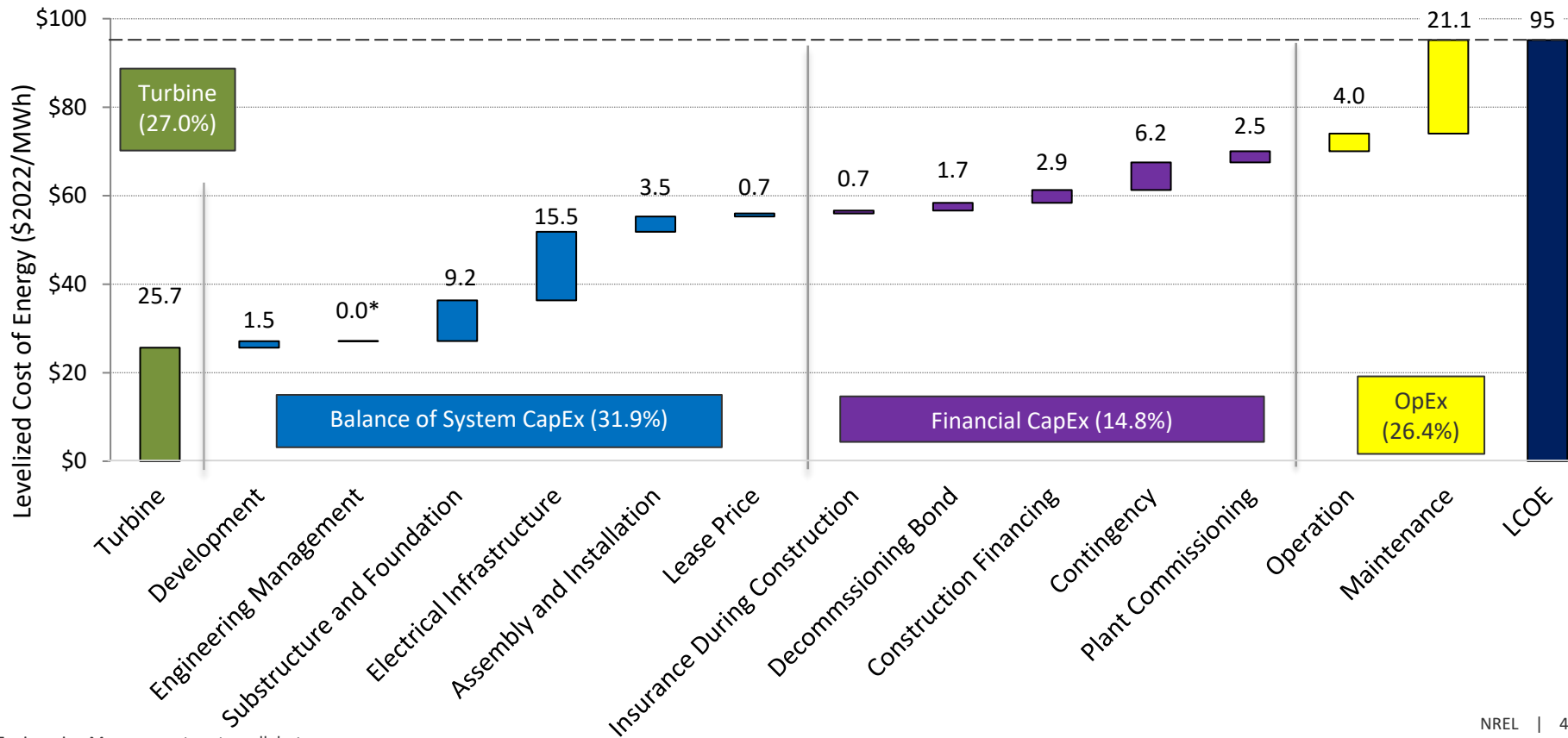


# 2022 Offshore Wind Reference Plant LCOE Estimates

- The LCOE values for the 2022 representative fixed-bottom and floating offshore wind plants are estimated at \$95/MWh and \$145/MWh, respectively.
- Calculated with the formulation presented in NREL's Annual Technology Baseline and presented in Appendix.

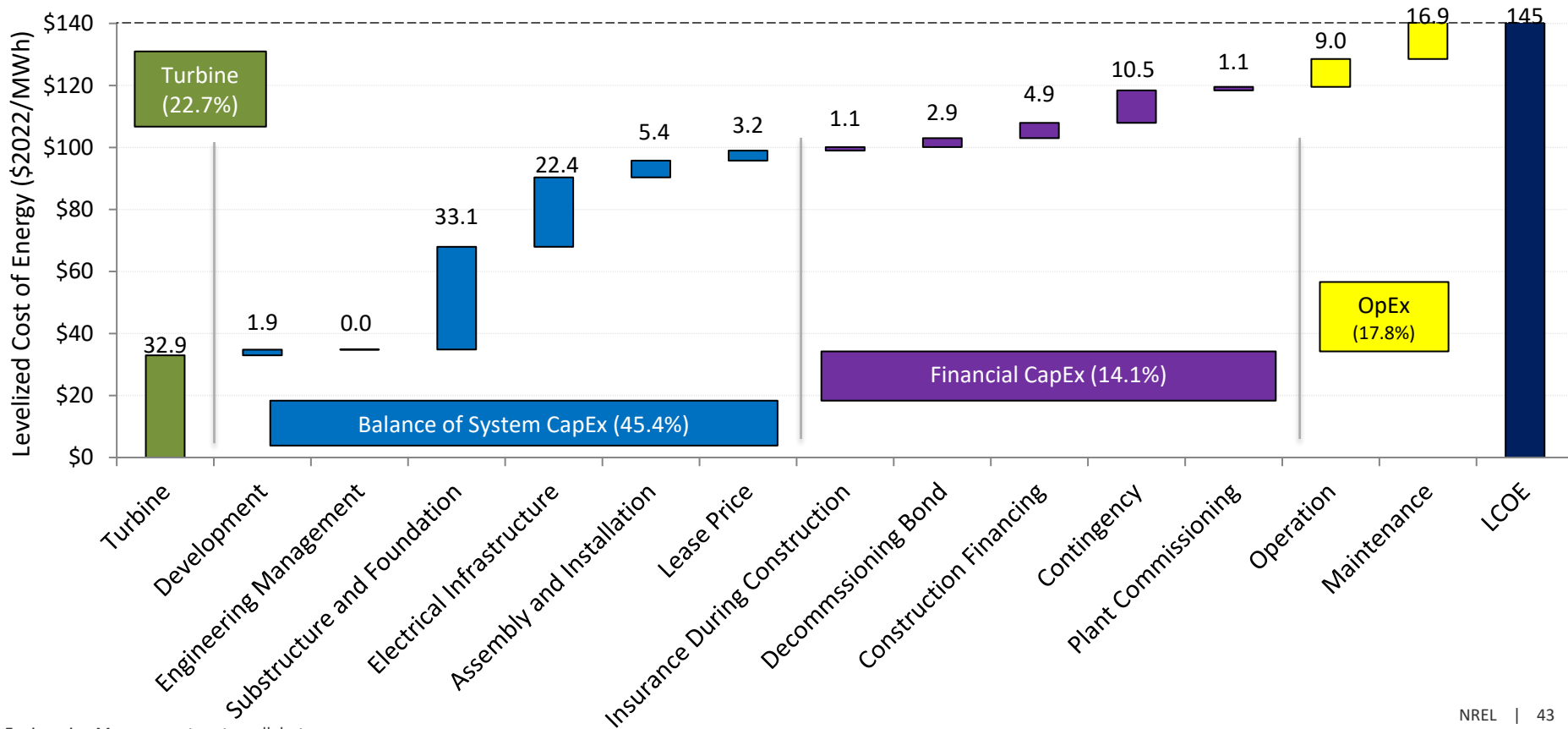
Parameter	Fixed-Bottom 12.0-MW Offshore Wind Turbine	Floating 12.0-MW Offshore Wind Turbine	Units
Capital expenditures	4,640	6,169	\$/kW
Fixed charge rate (real)	6.48	6.48	%
Operational expenditures	108	87	\$/kW/yr
Net annual energy production	4,295	3,346	MWh/MW/yr
<b>Total LCOE</b>	<b>95</b>	<b>145</b>	<b>\$/MWh</b>

# Levelized Cost Breakdown for Reference Fixed-Bottom Offshore Wind Plant



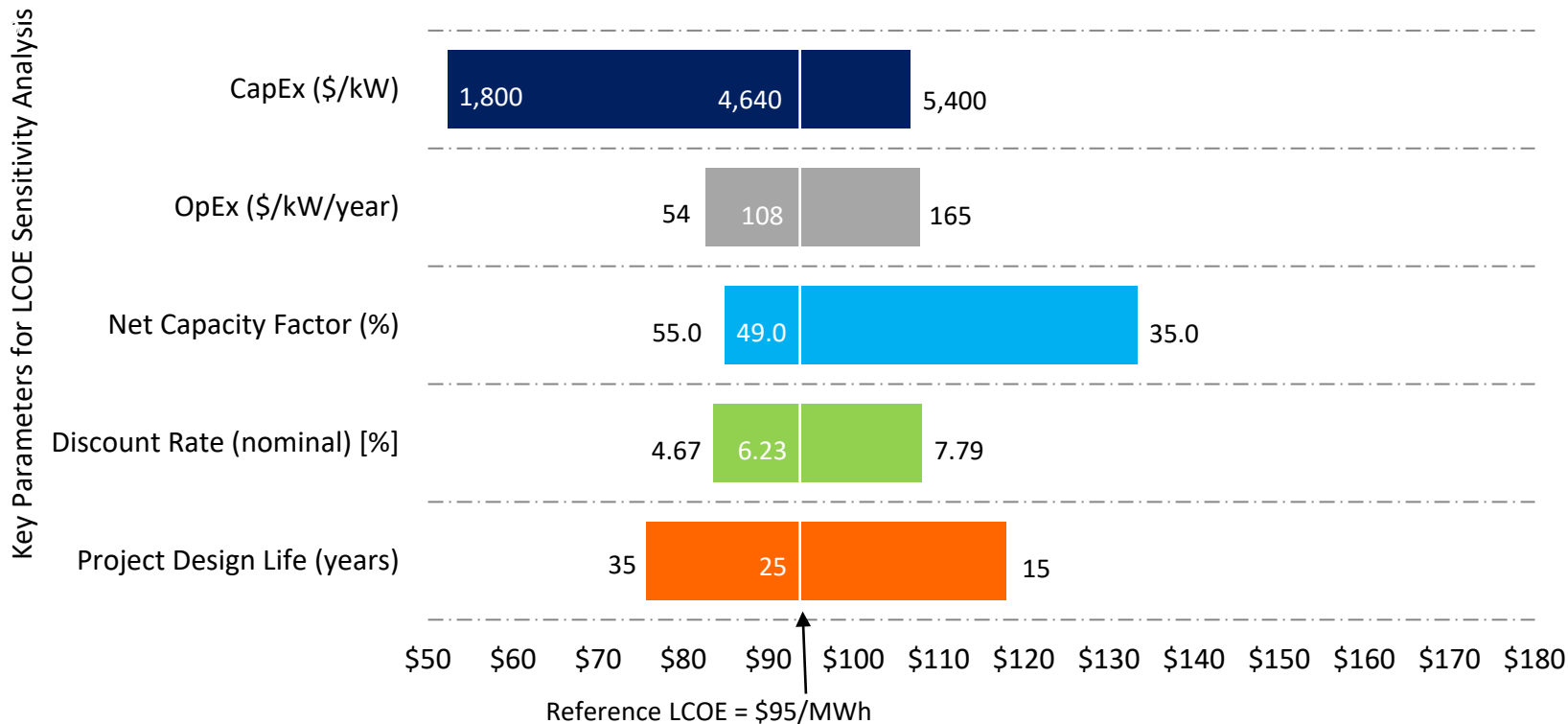
\* Engineering Management cost small, but nonzero

# Levelized Cost Breakdown for Reference Floating Offshore Wind Plant



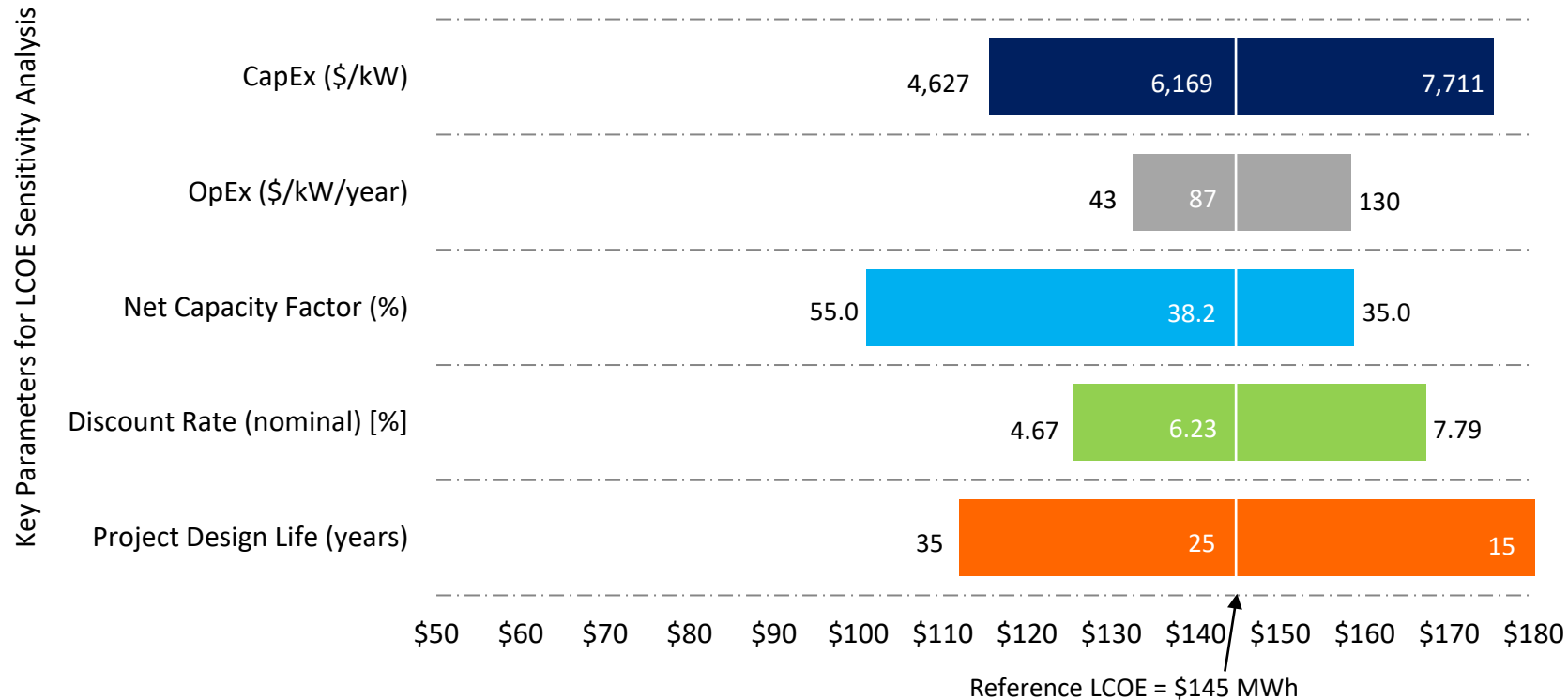
\* Engineering Management cost small, but nonzero

# Range of LCOE Parameters for Fixed-Bottom Offshore Wind Platform



Note: The reference LCOE reflects a representative industry LCOE. Changes in LCOE for a single variable can be understood by moving to the left or right along a specific variable. Values on the x-axis indicate how the LCOE will change as a given variable is altered and all others are assumed constant (i.e., remain reflective of the reference project).

# Range of LCOE Parameters for Floating Offshore Wind Platform



Note: The reference LCOE reflects a representative industry LCOE. Changes in LCOE for a single variable can be understood by moving to the left or right along a specific variable. Values on the x-axis indicate how the LCOE will change as a given variable is altered and all others are assumed constant (i.e., remain reflective of the reference project).

## 5. Distributed Wind Energy

---

# Distributed Wind Turbine Characteristics for Residential, Commercial, and Large-Scale Projects

Parameter	Wind Turbine Class			Units
	Residential	Commercial	Large	
Wind turbine rating	20	100	1,500	kW
Rotor diameter	12.4	27.6	77	m
Hub height	30	40	80	m
Specific power	166	167	322	W/m <sup>2</sup>
Number of wind turbines	1	1	1	#

Wind turbine classes are aligned with the *Distributed Wind Energy Futures Study* (McCabe et al. 2022).

# Distributed Wind Site Characteristics and Performance

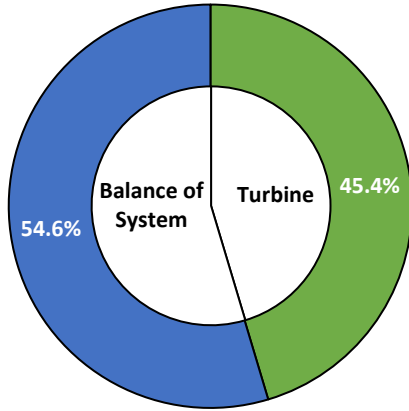
Parameter	Wind Turbine Class			Units
	Residential	Commercial	Large	
Annual average wind speed at 50 m above surface level	6	6	6	m/s
Annual average wind speed at hub height	5.58	5.81	6.42	m/s
Weibull k	2.0	2.0	2.0	factor
Shear exponent	0.14	0.14	0.14	#
Gross energy capture	2,916	3,217	3,759	MWh/MW/yr
Gross capacity factor	33.3	36.7	42.9	%
Losses	6.9	6.9	6.9	%
Availability	95	95	95	%
Total losses	11.5	11.5	11.5	%
Net energy capture	2,580	2,846	3,326	MWh/MW/yr
Net capacity factor	29.5	32.5	38	%

Residential and commercial wind turbines assume stall-regulated power curves; the large wind turbine assumes pitch-regulated power curve. Power curve data available on <https://github.com/NREL/turbine-models>.

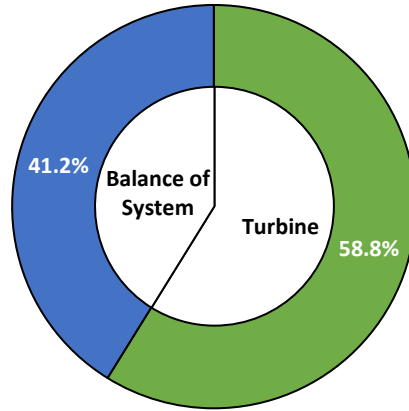


# Distributed Wind Project Component Cost Breakdown and Estimated Operational Expenditures

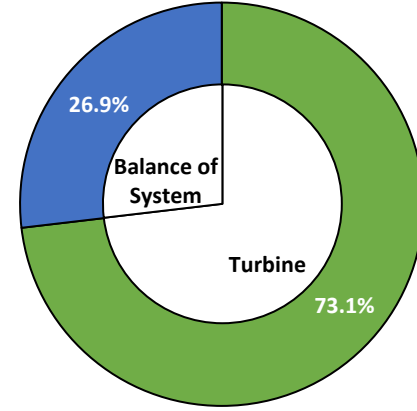
Residential (20 kW)



Commercial (100 kW)



Large (1,500 kW)



Parameter	Wind Turbine Class			Units
	Residential	Commercial	Large	
Wind turbine CapEx	3,823	3,723	2,392	\$/kW
BOS CapEx	4,602	2,604	878	\$/kW
Total CapEx	8,425	6,327	3,270	\$/kW
OpEx	39	39	39	\$/kW/yr

- BOS component cost estimates are obtained from the LandBOSSE model (Eberle et al. 2019).
- Because CapEx data are scarce for distributed wind projects, further cost details on the individual system components are not presented.
- OpEx market data are not widely available for distributed wind projects; therefore, \$39/kW/yr is assumed for each wind class and is aligned with the 2023 ATB [atb.nrel.gov](https://atb.nrel.gov).

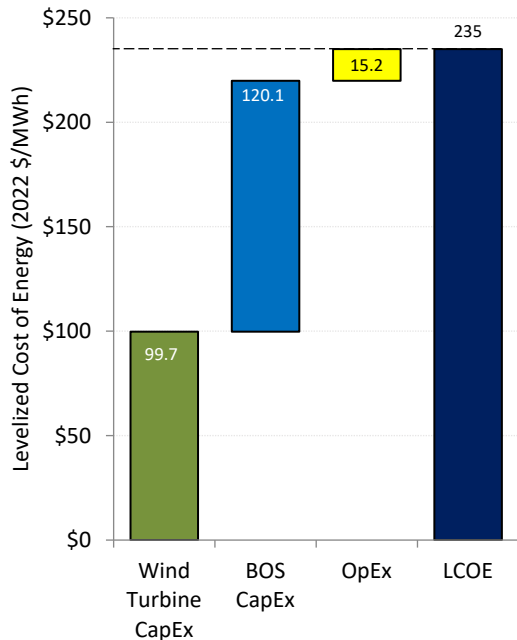
# Distributed Wind Project Financial Assumptions

Parameter	Nominal	Real
Weighted average cost of capital (%)	6.57	3.97
Capital recovery factor (%)	8.25	6.38
Fixed charge rate (%)	8.7	6.73

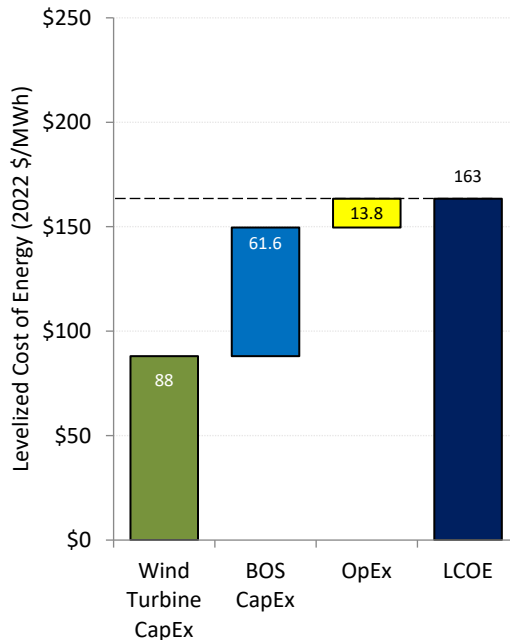
- The economic evaluation of wind energy investments in this analysis uses the fixed charge rate (FCR) method used in NREL's Annual Technology Baseline and Standard Scenarios web page: [atb.nrel.gov](https://atb.nrel.gov).
- The FCR represents the amount of annual revenue required to pay the carrying charge as applied to the CapEx on that investment during the expected project economic life and is based on the CRF but also reflects corporate income taxes and depreciation.
- The analysis assumes the reference projects operate for 25 years and a 5-year MACRS depreciation schedule; for simplicity, financial assumptions are assumed to be the same for each wind class and are aligned with the assumptions in the 2023 Annual Technology Baseline [atb.nrel.gov](https://atb.nrel.gov).
- Additional financial assumption details are displayed in the Appendix.

# LCOE Breakdown for Reference Distributed Wind Projects

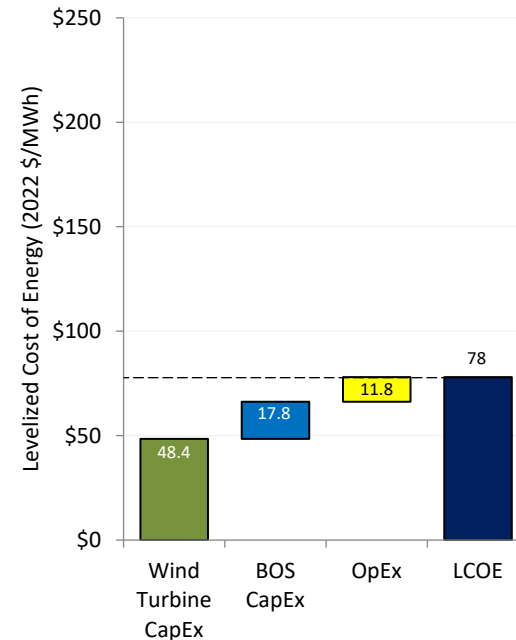
## Single-Turbine Residential (20 kW)



## Single-Turbine Commercial (100 kW)



## Single-Turbine Large (1,500 kW)



## 6. References

---

# References

Beiter, P., W. Musial, A. Smith, L. Kilcher, R. Damiani, M. Maness, et al. 2016. *A Spatial-Economic Cost Reduction Pathway Analysis for U.S. Offshore Wind Energy Development from 2015-2030*. Golden, CO: National Renewable Energy Laboratory. NREL/TP6A20-66579. <https://www.nrel.gov/docs/fy16osti/66579.pdf>.

Bureau of Labor and Statistics. Undated. "CPI Inflation Calculator." Accessed September 2022. <https://www.bls.gov/data/#calculators>.

COREWIND. 2021. *Floating Wind O&M Strategies Assessment*. COREWIND. August 2021. <https://corewind.eu/wp-content/uploads/files/publications/COREWIND-D4.2-Floating-Wind-O-and-M-Strategies-Assessment.pdf>.

Eberle, A., O. Roberts, A. Key, P. Bhaskar, and K. Dykes. 2019. *NREL's Balance-of-System Cost Model for Land-Based Wind*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-6A20-72201. <https://www.nrel.gov/docs/fy19osti/72201.pdf>.

Hammond, R. and A. Cooperman. 2022. *Windfarm Operations and Maintenance cost-Benefit Analysis Tool (WOMBAT)*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-5000-83712. <https://www.nrel.gov/docs/fy23osti/83712.pdf>.

McCabe, K., A. Prasanna, J. Lockshin, P. Bhaskar, T. Bowen, R. Baranowski, B. Sigrin, and E. Lantz. 2022. *Distributed Wind Energy Futures Study*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-7A40-82519. <https://www.nrel.gov/docs/fy22osti/82519.pdf>.

Musial, W., P. Spitsen, P. Duffy, P. Beiter, M. Shields, D. Mulas Hernando, R. Hammond, M. Marquis, J. King, and S. Sathish. 2023. *Offshore Wind Market Report: 2023 Edition*. Washington, D.C.: U.S. Department of Energy. DOE/GO-102023-6059. [https://cms.doe.gov/sites/default/files/2023-08/offshore-wind-market-report-2023-edition\\_0.pdf](https://cms.doe.gov/sites/default/files/2023-08/offshore-wind-market-report-2023-edition_0.pdf).

National Renewable Energy Laboratory (NREL). 2017. "Wind Resource Maps and Data." <https://www.nrel.gov/gis/wind-resource-maps.html>.

National Renewable Energy Laboratory (NREL). Undated. "Annual Technology Baseline." Accessed September 2022. <https://atb.nrel.gov/>.

# References

- Short, W., D. J. Packey, and T. Holt. 1995. *A Manual for the Economic Evaluation of Energy Efficiency and Renewable Energy Technologies*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-462-5176. <http://www.nrel.gov/docs/legosti/old/5173.pdf>.
- Shields, M., P. Beiter, and J. Nunemaker. 2022. *A Systematic Framework for Projecting the Future Cost of Offshore Wind Energy*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-5000-81819. <https://www.nrel.gov/docs/fy23osti/81819.pdf>.
- Stehly, T. and P. Duffy. 2022. *2020 Cost of Wind Energy Review*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-5000-81209. <https://www.nrel.gov/docs/fy22osti/81209.pdf>.
- Stehly, T., P. Beiter, P. Duffy. 2020. *2019 Cost of Wind Energy Review*. Golden, CO: National Renewable Energy Laboratory. NREL/TP-5000-78471. <https://www.nrel.gov/docs/fy21osti/78471.pdf>.
- UL Solutions. Undated. “Wind Farm Design Software Developed on More Than 30 Years of Expertise.” <https://aws-dewi.ul.com/software/openwind/>.
- U.S. Department of the Treasury. 2023a. “Domestic Content Bonus Credit Guidance under Sections 45, 45Y, 48, and 48E.” Accessed December 2023. <https://www.irs.gov/pub/irs-drop/n-23-38.pdf>.
- U.S. Department of the Treasury. 2023b. “Treasury Department Releases Guidance to Boost American Clean Energy Manufacturing.” Accessed December 2023. <https://home.treasury.gov/news/press-releases/jy1477>.
- Valpy, B. G. Hundleby, K. Freeman, A. Roberts, A. Logan. 2017. Future renewable energy costs: Offshore wind; 57 technology innovations that will have greater impact on reducing the cost of electricity from European offshore wind farms. InnoEnergy and BVG Associates. [https://bvgassociates.com/wp-content/uploads/2017/11/InnoEnergy-Offshore-Wind-anticipated-innovations-impact-2017\\_A4.pdf](https://bvgassociates.com/wp-content/uploads/2017/11/InnoEnergy-Offshore-Wind-anticipated-innovations-impact-2017_A4.pdf).
- Wiser, R. and M. Bolinger. 2023. *Land-Based Wind Market Report: 2023 Edition*. Washington, D.C.: U.S. Department of Energy DOE/GO-102023-6055. <https://www.energy.gov/eere/wind/articles/land-based-wind-market-report-2023-edition>.

# References

Wiser, R., J. Rand, J. Seel, P. Beiter, E. Baker, E. Lantz, and P. Gilman. 2021. “Expert Elicitation Survey Predicts 37% to 49% Declines in Wind Energy Costs by 2050.” *Nature Energy* 6: 555–565. <https://doi.org/10.1038/s41560-021-00810-z>.

# 7. Appendix

---



# FY 2023 GPRA Values Reported in Original Baseline Plant Terms

- WETO is required to report annual GPRA results in the same terms as they were established.
- The table reports the FY 2023 GPRA values in the same terms as when the GPRA targets were established (i.e., land-based wind 2015 USD and offshore wind 2018 USD).
- All WETO FY 2023 GPRA targets were met.
- In FY 2024 WETO will report against the new GPRA targets as established in this report.

Parameter	Unit	Land-Based Wind		Fixed-Bottom Offshore Wind	
		FY22 Value	FY23 Value	FY22 Value	FY23 Value
Annual average wind speed (50 m above the ground)	m/s	7.25	7.25	8.43	8.43
Wind turbine rating	MW	3	3.3	8	12
Rotor diameter	m	127	148	159	216
Hub height	m	95	100	102	137
CapEx	\$/kW	1,501	1,750	3,871	3,965
OpEx	\$/kW-yr	40	41	111	90
Net capacity factor	(%)	43.1	46.8	49	49
Real fixed charge rate	(%)	5.88	5.88	5.82	5.82
LCOE	2015\$/MWh	29	28	70	63
	2018\$/MWh	N/A	N/A	70	63
	2022\$/MWh	36	35	83	75
FY23 GPRA LCOE target (inflation adjusted)	cents/kWh	2.9	2.8	7	6.9
FY23 GPRA status	N/A	Met	Met	Met	Met

# Methodology for Estimating Manufactured Product Component Breakdown for Land-Based Wind Facilities

- The categorization of applicable project components for a land-based wind facility are specified in the Internal Revenue Service [Notice 2023-38](#), section 3.04 and are subject to steel/iron or manufactured product requirement.
  - Manufactured product costs and cost contributions were calculated for a range of wind turbine sizes.
  - Wind turbine component masses from planned or offered wind turbines in the United States in the range of 2–6 MW were used to develop scaling relationships.
  - The Cost and Scaling Model (<https://github.com/WISDEM/WISDEM>) was then used to estimate component masses and costs.
  - Average component price values and relative manufactured product contributions were reviewed by industry members, including representatives from turbine original equipment manufacturers and blade manufacturers.

<b>Applicable Project</b>	<b>Applicable Project Component</b>	<b>Categorization</b>
Land-based wind facility	Tower	Steel/Iron
	Steel or iron rebar in foundation	Steel/Iron
	Nacelle	Manufactured Product
	Blades	Manufactured Product
	Rotor hub	Manufactured Product
	Power Converter	Manufactured Product
	Wind tower flanges	Manufactured Product

Table source: U.S. Department of the Treasury (2023a)

# Land-Based Wind Reference Project Details

Parameter	Units	Value	Notes
<b>Wind Plant and Reference Site Characteristics</b>			
Wind plant capacity	MW	200	Representative of current commercial-scale projects <a href="http://atb.nrel.gov">atb.nrel.gov</a>
Number of turbines		61	
Turbine rating	MW	3.3	
Rotor diameter	m	148	
Hub height	m	100	
Specific power	W/m <sup>2</sup>	192	Calculation
Annual average wind speed at 50 meters	m/s	7.25	Reference site wind speed
Annual average wind speed at hub height	m/s	8.01	Between International Electrotechnical Class (IEC) class III (7.5 m/s) and IEC class II (8.5 m/s)
Weibull k factor		2.0	
Shear exponent		0.143	Shear for neutral stability conditions
Total system losses	%	18.9%	<a href="http://atb.nrel.gov">atb.nrel.gov</a>
Net energy capture	MWh/MW/yr	4,100	System Advisor Model (SAM) calculation
Net capacity factor	%	46.8%	

# Land-Based Wind System CapEx Breakdown

Parameter	Value (\$/kW)	Notes
<b>CapEx</b>		
Total CapEx	1,750	Calculation
Turbine	969	Cost and Scaling Model ( <a href="https://github.com/WISDEM/WISDEM">https://github.com/WISDEM/WISDEM</a> )
Rotor module	300	
Blades	251	
Pitch assembly	12	
Hub assembly	38	
Nacelle module	424	
Nacelle structural assembly	67	
Drivetrain assembly	210	
Nacelle electrical assembly	122	
Yaw assembly	25	
Tower module	245	

(Continued on next slide)

# Land-Based Wind System CapEx Breakdown (continued)

Parameter	Value	Notes
<b>CapEx</b>		
Balance of system	517	Land-based Balance of System Systems Engineering [LandBOSSE] (Eberle et al. 2019)
Development	32	
Engineering and project management	12	
Foundation	106	
Site access and staging	42	
Assembly and installation	89	
Electrical infrastructure	64	
Wind turbine transport	172	
Soft costs	264	
Construction finance	102	<a href="http://atb.nrel.gov">atb.nrel.gov</a>
Contingency	48	Includes insurance, permitting, bonding, and markup estimates
Wind turbine warranty	115	Assumes 2-year warranty

# Land-Based Wind OpEx and Financing Terms

Parameter	Units	Value	Notes
<b>OpEx</b>			
Total OpEx	\$/kW/year	41	<a href="http://atb.nrel.gov">atb.nrel.gov</a>
<b>Financials</b>			
Project design life	Years	25	Project life assumption for Government Performance and Reporting Act (GPRR) reporting
Tax Rate (combined state and federal)	%	25.7%	<a href="http://atb.nrel.gov">atb.nrel.gov</a>
Inflation rate	%	2.5%	
Interest during construction (nominal)	%	6.5%	
Construction finance factor	%	106.2%	Calculation
Debt fraction	%	71.5%	<a href="http://atb.nrel.gov">atb.nrel.gov</a>
Debt interest rate (nominal)	%	7%	
Return on equity (nominal)	%	10%	
WACC (nominal; after-tax)	%	6.57%	Calculation
WACC (real; after-tax)	%	3.97%	
Capital recovery factor (nominal; after-tax)	%	8.25%	
Capital recovery factor (real; after-tax)	%	6.38%	
Depreciable basis	%	100%	Simplified depreciation schedule
Depreciation schedule		5-year MACRS	Modified Accelerated Cost Recovery System (MACRS) is standard for U.S. wind projects
Depreciation adjustment (net present value [NPV])	%	84.1%	Calculation
Project finance factor	%	106%	
FCR (nominal)	%	8.70%	
FCR (real)	%	6.73%	
Levelized cost of energy	\$/MWh	39	Calculation

# Fixed-Bottom Offshore Wind Reference Project Details

Assumption	Units	Value	Notes
<b>Wind plant characteristics</b>			
Wind plant capacity	MW	600	Representative of commercial-scale projects
Number of turbines	Number	50	Calculation
Turbine rating	MW	12	Informed by Offshore Wind Market Report: 2023 Edition (Musial et al. 2023) and early U.S. fixed-bottom offshore wind projects
Rotor diameter	m	216	
Hub height	m	137.0	
Specific power	W/m <sup>2</sup>	327	Calculation
Water depth	m	34	Representative fixed-bottom offshore site for COE Review
Substructure type		Monopile	
Distance from shore	km	50	
Cut-in wind speed	m/s	3	
Cut-out wind speed	m/s	25	
Average annual wind speed at 50 m	m/s	8.4	
Average annual wind speed at hub height	m/s	9.0	
Shear exponent		0.10	
Weibull k		2.1	
Total system losses	%	15.5%	
Gross energy capture	MWh/MW/year	5,081	Calculation
Net energy capture	MWh/MW/year	4,295	
Gross capacity factor	%	58.0%	Computed with FLORIS
Net capacity factor	%	49.0%	

# Fixed-Bottom Offshore Wind System CapEx Breakdown

Assumption	Units	Value	Notes
<b>CapEx</b>			
Total CapEx	\$/kW	4,640	
Turbine	\$/kW	1,700	Informed by Offshore Wind Market Report: 2023 Edition (Musial et al. 2023) and conversations with industry partners
Rotor nacelle assembly	\$/kW	1,462	
Tower	\$/kW	238	
Balance of System	\$/kW	2,130	
Development	\$/kW	96	BOS Costs computed with ORBIT (Nunemaker et al. 2020)
Project management	\$/kW	2	
Substructure and foundation	\$/kW	609	
Substructure	\$/kW	226	
Foundation	\$/kW	383	
Port and staging, logistics, transportation	\$/kW	0	
Electrical infrastructure	\$/kW	1,027	
Array cable system	\$/kW	392	
Export cable system	\$/kW	436	
Grid connection	\$/kW	200	
Assembly and installation	\$/kW	229	
Turbine installation	\$/kW	90	
Substructure and foundation installation	\$/kW	139	
Soft Costs	\$/kW	810	Soft Costs computed using same methodology as ORCA (Beiter et al. 2016)
Insurance during construction	\$/kW	44	
Decommissioning bond	\$/kW	116	
Construction finance	\$/kW	192	
Sponsor contingency	\$/kW	414	
Procurement contingency	\$/kW	182	
Installation contingency	\$/kW	231	
Project completions / commissioning	\$/kW	44	



# Fixed-Bottom Offshore Wind OpEx and Financing Terms

Assumption	Units	Value	Notes
<b>OpEx</b>			
Total OpEx	\$/kW/year	108	Calculated with WOMBAT
Operations (pretax)	\$/kW/year	17	
Maintenance	\$/kW/year	91	
<b>Financials</b>			
Project design life	Years	25	Offshore wind project life for GPRA reporting
Tax Rate (combined state and federal)	%	26%	Updated based on conversations with industry partners
Inflation rate	%	2.5%	
Debt fraction	%	60%	
Debt interest rate (nominal)	%	5.9%	
Return on equity (nominal)	%	9.0%	
WACC (nominal; after-tax)	%	6.2%	
WACC (real; after-tax)	%	3.6%	Calculation
Capital recovery factor (nominal; after-tax)	%	8.0%	
Capital recovery factor (real; after-tax)	%	6.2%	Simplified depreciation schedule
Depreciable basis	%	100%	
Depreciation schedule		5 year MACRS	Standard for U.S. wind projects
Depreciation adjustment (NPV)	%	84.8%	Calculation
Project finance factor	%	105%	
FCR (nominal)	%	8.4%	
FCR (real)	%	6.5%	
Levelized cost of energy	\$/MWh	95	Calculation

# Floating Offshore Wind Reference Project Details

Assumption	Units	Value	Notes
<b>Wind plant characteristics</b>			
Wind plant capacity	MW	600	Representative of commercial-scale projects
Number of turbines	Number	50	Calculation
Turbine rating	MW	12	Informed by Offshore Wind Market Report: 2023 Edition (Musial et al. 2023) and early U.S. fixed-bottom offshore wind projects
Rotor diameter	m	216	
Hub height	m	137.0	
Specific power	W/m <sup>2</sup>	327	
Water depth	m	739	Representative Floating site for Cost of Wind Energy Review
Substructure type		Semisubmersible	
Distance from shore	km	36	
Cut-in wind speed	m/s	3	
Cut-out wind speed	m/s	25	
Average annual wind speed at 50 m	m/s	7.7	
Average annual wind speed at hub height	m/s	8.5	
Shear exponent		0.10	
Weibull k		2.1	
Total system losses	%	20.7%	
Gross energy capture	MWh/MW/year	4,205	Calculation
Net energy capture	MWh/MW/year	3,346	
Gross capacity factor	%	48.0%	Computed with FLORIS
Net capacity factor	%	38.2%	

# Floating Offshore Wind System CapEx Breakdown

Assumption	Units	Value	Notes
<b>CapEx</b>			
Total CapEx	\$/kW	6,169	
Turbine	\$/kW	1,700	Informed by Offshore Wind Market Report: 2023 Edition (Musial et al. 2023) and conversations with industry partners
Rotor nacelle assembly	\$/kW	1,462	
Tower	\$/kW	238	
Balance of System	\$/kW	3,409	
Development	\$/kW	96	BOS Costs computed with ORBIT (Nunemaker et al. 2020)
Project management	\$/kW	2	
Substructure and foundation	\$/kW	1,708	
Substructure	\$/kW	1,189	
Foundation	\$/kW	519	
Port and staging, logistics, transportation	\$/kW	0	
Electrical infrastructure	\$/kW	1,157	
Array cable system	\$/kW	536	
Export cable system	\$/kW	408	
Grid connection	\$/kW	213	
Assembly and installation	\$/kW	279	
Turbine installation	\$/kW	0	
Substructure and foundation installation	\$/kW	279	
Lease price	\$/kW	167	
Soft Costs	\$/kW	1,060	Soft Costs computed using same methodology as ORCA (Beiter et al. 2016)
Insurance during construction	\$/kW	59	
Decommissioning bond	\$/kW	147	
Construction finance	\$/kW	255	
Sponsor contingency	\$/kW	540	
Procurement contingency	\$/kW	245	
Installation contingency	\$/kW	295	
Project completions / commissioning	\$/kW	59	

# Floating Offshore Wind OpEx and Financing Terms

Assumption	Units	Value	Notes
<b>OpEx</b>			
Total OpEx	\$/kW/year	87	Calculated with WOMBAT
Operations (pretax)	\$/kW/year	30	
Maintenance	\$/kW/year	56	
<b>Financials</b>			
Project design life	Years	25	Offshore wind project life for GPRA reporting
Tax Rate (combined state and federal)	%	26%	
Federal	%	21%	
State	%	4.7%	
Inflation rate	%	2.5%	Updated based on conversations with industry partners
Debt fraction	%	60%	
Debt interest rate (nominal)	%	5.9%	
Return on equity (nominal)	%	9.0%	Calculation
WACC (nominal; after-tax)	%	6.2%	
WACC (real; after-tax)	%	3.6%	
Capital recovery factor (nominal; after-tax)	%	8.0%	
Capital recovery factor (real; after-tax)	%	6.2%	
Depreciable basis	%	100%	Simplified depreciation schedule
Depreciation schedule		5 year MACRS	Standard for U.S. wind projects
Depreciation adjustment (NPV)	%	84.8%	Calculation
Project finance factor	%	105%	
FCR (nominal)	%	8.4%	
FCR (real)	%	6.5%	
Levelized cost of energy	\$/MWh	145	Calculation

# Distributed Wind Reference Project Details

Parameter	Units	20-kW Value	100-kW Value	1,500-kW Value	Notes
<b>Wind Plant Characteristics</b>					
Wind plant capacity	kW	20	100	1500	Representative of residential distributed wind project
Number of turbines		1	1	1	
Turbine rating	kW	20	100	1500	"Assessing the Future of Distributed Wind: Opportunities for Behind-the Meter Projects." (Lantz et. al., 2016)
Rotor diameter	m	12.4	27.6	77	
Hub height	m	30	40	80	
Specific power	W/m <sup>2</sup>	166	167	322	Calculation
Cut-in wind speed	m/s	3	3	3	Typical turbine characteristics
Cut-out wind speed	m/s	20	25	25	
Annual average wind speed at 50 m	m/s	6.00	6.00	6.00	Reference site wind speed
Annual average wind speed at hub height	m/s	5.58	5.81	6.42	International Electrotechnical Commission (IEC) class IV
Weibull k factor	N/a	2.0	2.0	2.0	
Shear exponent	N/a	0.143	0.143	0.143	Shear for neutral stability conditions
Altitude above mean sea level	m	0	0	0	Altitude at turbine foundation
Losses	%	7%	7%	7%	Informed by "Competitiveness Improvement Project" ( <a href="https://www.nrel.gov/wind/competitiveness-improvement-project.html">https://www.nrel.gov/wind/competitiveness-improvement-project.html</a> )
Availability	%	95%	95%	95%	
Net energy capture	kWh/kW/yr	2,580	2,846	3,326	Calculation in Openwind (UL website (undated): <a href="https://aws-dewi.ul.com/software/openwind/">https://aws-dewi.ul.com/software/openwind/</a> )
Net capacity factor	%	29.5%	32.5%	38.0%	

# Distributed Wind System CapEx, OpEx, and Financials Breakdown

Parameter	Units	20-kW Value	100-kW Value	1,500-kW Value	Notes
<b>CapEx</b>					
Total CapEx	\$/kW	8,425	6,327	3,270	
Turbine	\$/kW	3,823	3,723	2,392	<a href="http://atb.nrel.gov">atb.nrel.gov</a>
Balance of system	\$/kW	4,602	2,604	879	"NREL's Balance-of-System Cost Model for Land-Based Wind" (Eberle et. al., 2019)
<b>OpEx</b>					
Total OpEx	\$/kW/year	39	39	39	"Assessing the Future of Distributed Wind: Opportunities for Behind-the Meter Projects" (Lantz et. al., 2016)
<b>Financials</b>					
Project design life	Years	25	25	25	Project life for Government Performance and Reporting Act (GPRA) reporting
Tax Rate (combined state and federal)	%	25.7%	25.7%	25.7%	2021 Annual Technology Baseline (NREL's Annual Technology Baseline and Standard Scenarios web page: <a href="http://atb.nrel.gov">atb.nrel.gov</a> )
Inflation rate	%	2.5%	2.5%	2.5%	
Debt fraction	%	72%	72%	72%	"Assessing the Future of Distributed Wind: Opportunities for Behind-the Meter Projects" (Lantz et. al., 2016)
Debt interest rate (nominal)	%	7.00%	7.00%	7.00%	Lawrence Berkeley National Laboratory 2021 financial analysis
Return on equity (nominal)	%	10.00%	10.00%	10.00%	
WACC (nominal; after-tax)	%	6.57%	6.57%	6.57%	Calculation
WACC (real; after-tax)	%	3.97%	3.97%	3.97%	
Capital recovery factor (nominal; after-tax)	%	8.25%	8.25%	8.25%	
Capital recovery factor (real; after-tax)	%	6.38%	6.38%	6.38%	
Depreciable basis	%	100%	100%	100%	Simplified depreciation schedule
Depreciation schedule	N/a	5-year MACRS	5-year MACRS	5-year MACRS	
Depreciation adjustment (NPV)	%	84.1%	84.1%	84.1%	Calculation
Project finance factor	%	106%	106%	106%	
FCR (nominal)	%	8.70%	8.70%	8.70%	
FCR (real)	%	6.73%	6.73%	6.73%	
Levelized cost of energy	\$/MWh	235	163	78	Calculation



# Thank You

[www.nrel.gov](http://www.nrel.gov)

NREL/PR-5000-88335

This work was authored by the National Renewable Energy Laboratory, operated by Alliance for Sustainable Energy, LLC, for the U.S. Department of Energy (DOE) under Contract No. DE-AC36-08GO28308. Funding provided by U.S. Department of Energy Office of Energy Efficiency and Renewable Energy Wind Energy Technologies Office. The views expressed in the article do not necessarily represent the views of the DOE or the U.S. Government. The U.S. Government retains and the publisher, by accepting the article for publication, acknowledges that the U.S. Government retains a nonexclusive, paid-up, irrevocable, worldwide license to publish or reproduce the published form of this work, or allow others to do so, for U.S. Government purposes.

*Photo from iStock-627281636*

